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1 September 2025

EXECUTIVE

A meeting of the **Executive** will be held on **Tuesday, 9th September, 2025** in the **Council Chamber, Forde House, Brunel Road, Newton Abbot, TQ12 4XX** at **10.00 am**

PHIL SHEARS
Managing Director

Membership:

Councillors Buscombe, Hook, Keeling (Leader), Nutley, Palethorpe (Deputy Leader), G Taylor, Williams, Parrott and Nuttall

Please Note: Filming is permitted during Committee meeting with the exception where there are confidential or exempt items, which may need to be considered in the absence of the press and public. By entering the Council Chamber you are consenting to being filmed.

A G E N D A

Part I

1. **Apologies for absence**
2. **Minutes** (Pages 3 - 6)
To approve and sign the minutes of the meeting held on Tuesday 29th July 2025.
3. **Announcements (if any)**
4. **Declarations of Interest (if any)**
5. **Executive Forward Plan**

To note forthcoming decisions anticipated [on the Executive Forward Plan](#)

6. Public Questions (if any)

Members of the Public may ask questions of the Leader or an Executive Member. A maximum period of 15 minutes will be allowed with a maximum of period of three minutes per questioner.

**7. 2024/25 Draft Final Accounts and Treasury Management, (Pages 7 - 52)
2025/26 Budget Monitoring and Treasury Management
lending list**

To report the 2024/25 draft final revenue results including draft closing general reserves.

To bring the 2024/25 draft final capital and updated ongoing programme for members' approval including draft closing capital funding and resources carried forward.

To report the draft financial results of the treasury management function for the year ended 31 March 2025.

To update Members on the principal areas where there are likely to be departures from the 2025/26 revenue budget and summarise those variations to the end of July 2025 including updates on progress with the capital programme and funding and any amendments to the lending list for treasury management purposes.

8. Devolution and Local Government Reorganisation Update (Pages 53 - 64)

To provide an update in relation to the proposals for both Local Government Reorganisation and Devolution.

9. Procurement Strategy (Pages 65 - 86)

To seek support for the adoption and implementation of the new Procurement Strategy.

10. For Information - Individual Executive Member Decisions

[Executive Member Decisions](#)

Part II: Items suggested for discussion with the press and public excluded

NIL

If you would like this information in another format, please telephone 01626 361101 or e-mail info@teignbridge.gov.uk

EXECUTIVE

29 JULY 2025

Present:

Councillors Buscombe, Hook, Keeling (Leader), Nutley, Palethorpe (Deputy Leader), G Taylor, Williams, Parrott and Nuttall

Members in Attendance:

Councillors Clarence, Daws, Goodman-Bradbury, MacGregor, Major, C Parker, P Parker, Rogers, Steemson and J Taylor

Officers in Attendance:

Phil Shears, Managing Director
Martin Flitcroft, Director of Corporate Services
Amanda Pujol, Director of Customer Experience and Transformation
Chris Braines, Head of Environmental Services
Charlie Fisher, Democratic Services Team Leader
Kay Fice, Scrutiny Officer
Christopher Morgan, Trainee Democratic Services Officer

151. MINUTES

It was **PROPOSED** by Councillor Keeling and **SECONDED** by Councillor Palethorpe and

RESOLVED

that the minutes of the previous meeting on Tuesday 3rd June 2025 be agreed as a correct record and signed by the Chair.

152. ANNOUNCEMENTS (IF ANY)

None.

153. DECLARATIONS OF INTEREST (IF ANY)

None.

154. EXECUTIVE FORWARD PLAN

The Executive Forward Plan was noted.

155. PUBLIC QUESTIONS (IF ANY)

In accordance with the Council's procedural rules, the Leader responded to a Member of the Public who asked one question on the provision of public conveniences in respect of the Gypsy and Traveller community.

The question and response had been published and circulated prior to the meeting.

Sarah Prince asked a supplementary question regarding the needs of the Gypsy and Traveller community in relation to the provision of public conveniences and the Council meeting later that day (29th July 2025).

The Leader responded to the supplementary question orally.

156. THE MANAGEMENT OF UNAUTHORISED ENCAMPMENTS

The Executive considered the report from the Head of Environmental Services which sought approval from the Executive on the future approach and proposed actions to mitigate against the risk of future encampments in Teignbridge.

The report outlined the definition of unauthorised encampments and the Council's current processes.

The proposals included target hardening measures at the following sites: Bakers Park, Courtenay Park, Dawlish Countryside Park, Forde Park, Osborne Park and Sandringham Park. The report noting the additional challenges presented at Osborne Park due to the longer-term risk of damaging mature trees on the park's borders.

The report highlighted the lack of sufficient transit sites in Teignbridge and Devon more widely for Gypsy and Traveller households to utilise and minimise the issues arising from unauthorised encampments. The report asked for the Executive's approval to re-engage with partners and stakeholders to seek to develop an approach to bring forward transit provision.

The report highlighted three options for consideration for a refined approach to managing future unauthorised encampments: the current approach, a new neighbourhood approach and an enhanced neighbourhood approach.

An Equality Impact Assessment had been prepared for the meeting and was included as part of the documents.

Councillor C Parker spoke to this item on the impact of unauthorised encampments on the local community and his support for the proposals detailed within the report.

The Leader commented on the need to have an extra-ordinary meeting and gave an overview of the proposals to the meeting.

Councillors Hook and G Taylor spoke to this item and their support for the proposals.

The matter having been debated and the options and alternatives and other relevant factors highlighted (e.g. financial, legal and risk implications), it was **PROPOSED** by Councillor Keeling and **SECONDED** by Councillor Palethorpe and

RESOLVED

That the Executive:

- (a) Approves the proposed target hardening measures set out in Section 2.1 of the Report and Appendix 1.
- (b) Supports the proposed re-engagement with other Councils and partner agencies to explore potential solutions for a network of transit sites.
- (c) Approves the new Neighbourhood Approach (Option 2) to managing future unauthorised encampments as detailed in Section 2.3 of the Report.

157. FOR INFORMATION - INDIVIDUAL EXECUTIVE MEMBER DECISIONS

The Individual Executive Member Decisions were noted.

The meeting started at 9.33 am and finished at 9.48 am.

Chairman

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**Teignbridge District Council
Executive
9 September 2025
Part i**

**2024/25 DRAFT FINAL ACCOUNTS & TREASURY MANAGEMENT
2025/26 BUDGET MONITORING – REVENUE & CAPITAL, TREASURY
MANAGEMENT LENDING LIST**

Purpose of Report

To report the 2024/25 draft final revenue results including draft closing general reserves. To bring the 2024/25 draft final capital and updated ongoing programme for members' approval including draft closing capital funding and resources carried forward. To report the draft financial results of the treasury management function for the year ended 31 March 2025. To update Members on the principal areas where there are likely to be departures from the 2025/26 revenue budget and summarise those variations to the end of July 2025 including updates on progress with the capital programme and funding and any amendments to the lending list for treasury management purposes.

Recommendation(s)

The Executive Committee resolves to:

- (1) Note the draft revenue results for 2024/25**
- (2) Approve the draft year end capital and updated programme as shown at appendix 1**
- (3) Approve the revenue budget variations for 2025/26 as shown at appendix 2**
- (4) Note the updated lending list as shown at appendix 3**

The Executive recommends to Council that the draft treasury management results for 2024/25 at appendix 4 are noted

Financial Implications

The financial implications are contained throughout the report. The main implication is that the accounts have been closed and general reserves are above the original budgeted level anticipated at 31 March 2025 but in line with the projected balance at probable budget stage in February 2025 - £2.5 million. See section 3. For 2025/26 there is a favourable variance of £604,190 at the end of July 2025. See sections 7 and 8. **Please note the concerns raised in 10.2 about continuing budget gaps for future years and changes in Government funding taking place in 2026/27.**

Martin Flitcroft – Chief Finance Officer
Email: martin.flitcroft@teignbridge.gov.uk

Legal Implications

See section 10.1 – the Accounts and Audit Regulations 2015 set out the requirements for the production and publication and audit of the annual statement of accounts.

The Council is required to secure a balanced budget and also to provide certain services. Regular financial monitoring by the Executive helps ensure that the Council is able to meet these statutory obligations.

Martin Flitcroft – Chief Finance Officer
Email: martin.flitcroft@teignbridge.gov.uk

Risk Assessment

Major risks are summarised in section 9. The most significant of these is the level of future funding from Central Government and the level of reserves held to meet future unexpected variations in income.

Martin Flitcroft – Chief Finance Officer
Email: martin.flitcroft@teignbridge.gov.uk

Environmental/ Climate Change Implications

The revenue budget supports the funding of a Climate Change Officer and associated budget and capital projects are highlighted which contribute towards our climate change objectives – see section 12.

David Eaton – Head of Neighbourhoods
Email: david.eaton@teignbridge.gov.uk

Report Author

Martin Flitcroft – Director of Corporate Resources
Email: martin.flitcroft@teignbridge.gov.uk

Executive Member

Councillor John Parrott – Executive Member for Corporate Resources

Appendices/Background Papers

Appendix 1 – Draft year end and updated capital programme
Appendix 2 – Revenue budget variations 2025/26
Appendix 3 – Updated treasury management lending list
Appendix 4 – Draft treasury management results 2024/25

1. PURPOSE

- To report the 2024/25 draft revenue results including draft closing general reserves.
- To bring the 2024/25 draft final capital and updated ongoing programme for 2025/26 for members' approval including draft closing capital funding and resources carried forward.
- To report the draft financial results of the treasury management function for the year ended 31 March 2025 as shown in Appendix 4.
- To note the updated treasury management lending list as shown in Appendix 3.
- To identify the principal areas where there are likely to be departures from the approved 2025/26 budget and summarise the likely overall variation based on the information available to the end of July 2025. Also to inform Members of progress that has been made with achieving savings and efficiencies.

2 BACKGROUND

- 2.1** The accounts and audit regulations 2015 set out the requirements for the production and publication of the annual statement of accounts. The regulations set a date by which we should publish the statement of accounts which for 2024/25 is 30 June 2025. We published on 4 July 2025 – slightly later than the prescribed date due to significant challenges to produce the accounts including availability of resources, implementation of a new accounting standard, delays in receipt of asset valuations from external providers and liaising with the auditors on a prior year adjustment and working through the amendments required to determine changes to opening balances etc. Production of the accounts is also a challenge due to having to produce group accounts to incorporate our share of the Strata transactions on a line by line basis throughout the statement of accounts document. The accounts for 2024/25 have to be approved by 27 February 2026 as part of the back stop arrangements to clear the audit back log.
- 2.2** The audit of the statement of accounts for 2023/24 was not fully completed so we received an audit opinion on those accounts to reflect that position and to reflect the disagreement in relation to a transaction in the accounts from 2021/22 in relation to SANGS. We have been working with Grant Thornton to establish a resolution to the difference of opinion and have found some guidance from CIPFA which we believe facilitates the changes we have now made in the 2024/25 accounts. These proposed changes have been communicated to Grant Thornton and they have advised that they will commence their audit of the 2024/25 accounts in the Autumn.

- 2.3** The availability of the accounts and records for inspection by interested persons has been advertised on the website www.teignbridge.gov.uk/statementofaccounts see Draft Statement of Accounts 2024/25. This also advises that the external auditor will be accessible to receive in writing any objections to the accounts from 7 July 2025 to 15 August 2025.
- 2.4** An updated treasury management statement and authorised lending list was approved at the 2025 February budget meeting. This was based on the latest 2021 edition of the treasury management code published by the Chartered Institute of Public Finance & Accountancy (CIPFA). The updated statement is detailed in section 5 below and is shown for information at Appendix 3
- 2.5** The 2024/25 revenue and capital budgets were approved on 27 February 2024 and updated by Council on 25 February 2025.

3 DRAFT REVENUE RESULTS / STATEMENT OF ACCOUNTS 2024/25

- 3.1** The draft statement of accounts has been certified by Martin Flitcroft as the responsible finance officer and is available on the website. www.teignbridge.gov.uk/statementofaccounts see public inspection notice Audit of Accounts 31 March 2025 in the downloads section. The final version will be brought to the next meeting of Audit Scrutiny Members following completion of the external audit. It is likely that the audit will commence in October 2025. Once we get to that stage further explanations will be given for consideration and recommendation as appropriate. The final version would also be brought to Executive once the audit is complete.
- 3.2** A brief explanation and overview of the figures is given in the narrative statement on pages 8 to 21. Capital expenditure and details of property, plant and equipment are given in the balance sheet on page 33 and relevant notes 14 to 16 and 23 from page 67. Reserves are shown on the balance sheet and analysed on page 33. The draft closing general reserves at 31 March 2025 of £2.500 million are an improvement on the original budget of £100,000 but also reflect the February 2025 budget proposals to increase general reserves to £2.5 million. Savings have also been identified as part of the continuing reaction to the budgetary issues to deal with likely shortfalls over the medium term financial plan which have been added to earmarked reserves.
- 3.3** An analysis of the variations to original budget is contained within the narrative statement. These have arisen mainly because of the increase in income from leisure memberships and other leisure income, however others have reduced e.g. planning application fees. Interest received on investment income was significantly higher due to the increased interest rates. Savings were made in expenditure in many areas including staffing, water, gas, electricity, rates and fuel. Some costs have risen including bed and breakfast costs, audit fees, insurance and other miscellaneous costs. Further Government grants were received to assist with new burdens.

The summary of net expenditure to the original budget set for 2024/25 is detailed below and reconciled to the detail in the narrative statement on page 13 of the draft 2024/25 statement of accounts. Whilst the net expenditure is shown at a higher figure than the original budget this is due to previous carry forward funds being used to finance these spends rather than a budget pressure itself and further expenditures e.g. election expenses funded by grant.

The summary of (under) overspends to the original budget set for 2024/25 is detailed below and reconciled to the detail in the narrative statement on page 13 of the draft 2024/25 statement of accounts.

Rates payable (£0.220) million
Staffing costs (£0.803) million
Audit fees £0.207 million
Fuel / travel costs (£0.255) million
Leisure membership income (£0.480) million
Interest received (£0.716) million
Contractors / Strata costs £0.528 million
Planning application income £0.140 million
Bed & breakfast costs £0.343 million
Miscellaneous cost £0.228 million
Purchase/maintenance of equipment £0.082 million
Repairs and maintenance £0.190 million
Electric/gas (£0.143) million
Other fees £0.192 million
Building cleaning £0.048 million
External support/ consultants £0.420 million
Legal fees £0.032 million
Insurance £0.211 million
Subscriptions (£0.094) million
Fees and charges (£0.361) million
Car park income (£0.232) million
Building control income £0.200 million
Recycling credits £0.033 million
Revenue contributions to capital outlay £0.914 million
Member/staff training/recruitment £0.114 million
Furniture & fittings £0.064 million
Printing/postage/stationery/advertising £0.249 million
Local Plan £0.076 million
Improvements £0.050 million
Other election costs £0.189 million
Bad debts £0.368 million

The total adverse (favourable) variance above totals £1.574 million adverse but as mentioned above mainly funded through programmed reserves.

The Modern 25 agenda contributed to new and continuing savings to balance the books to include reduction in grants paid, increases in income for

concessions & other income, increased CIL income allocation to revenue, using grants received to fund substantive posts, new charges for pest control etc.

The probable budget approved in February 2025 assumed a £314,670 use of the earmarked funding reserve for 2024/25. The actual use of the funding reserve was £306,000 - a favourable difference of £8,670. Savings were made to ensure this reserve usage was minimalised and the invest to save reserve could be topped up by £100,000 to £500,000 as recommended by the recent Peer review.

The savings compared to probable budget included salaries, gas, electricity, water, fuel, repairs & maintenance, equipment purchases & maintenance, use of contractors/consultants/external support and increased income from interest received and leisure membership fees. These savings were mainly offset by additional costs for audit fees, insurance, revenue contributions to capital, reduction in other income and sales.

- 3.4** Bad debt provisions have decreased for Council tax (decrease of £21,000 to £1,925,000), increased for business rates (increase of £93,000 to £433,000) and increased for general bad debts including rents after write offs and use of provision (net adjustment of £321,000 to £1,328,000) to reflect likely collectability on the remaining balance.
- 3.5** For 2024/25 sundry debt write offs were £121,000 (£352,000 2023/24) or 0.78% of debt raised in the year. Council tax write offs were £640,000 (2023/24 £159,000) or 0.42% of the charge raised. National non domestic rate write offs were £85,000 (2023/24 £33,000) or 0.18% of the charge.

4. 2024/25 DRAFT FINAL CAPITAL PROGRAMME

- 4.1** The draft final capital programme is shown at appendix 1. The original estimate of £53.314 million for 2024/25 was approved at Council on 27 February 2024. This had been decreased by probable stage in the February 2025 budget update to £36.764 million mainly due to:
- Rescheduling of provisional schemes relating to housing, employment sites, the Carbon action Plan, transport and cycle paths.
 - More accurate phasing of active schemes such as the Broadmeadow refurbishment scheme, Dawlish Link Road and bridge, Future High Streets and later phases of South West Exeter SANGS.
 - The addition of new grant-funded projects, for example the Local Authority Housing Fund, the Bradley Lane element of the Future High Street Fund, Changing Places and Rural England Prosperity Fund.

Actual capital spend in 2024/25 was £14.899 million. The difference of £21.865 million from the updated budget is mainly due to:

£568,000 in relation to the Dawlish Link Road and bridge was carried forward to 2025/26.

£691,000 of the probable Market Hall budget were carried forward to 2025/26, as was a further £1,641,000 for the Bradley Lane site clearance project.

A £4,000,000 provisional budget for Education, funded from CIL for items in the Local Plan was carried forward.

£114,000 of the South West coastal regional monitoring probable budget of the phase to date was unspent. This is all funded by grant from the Environment Agency and other external contributions and the remaining budget has been carried forward to 2025/26 (year 5 of this six-year phase).

£387,000 more of the fully grant-funded Rural England Prosperity Fund was spent than anticipated at updated budget stage.

£859,000 of the Local Authority Housing Fund budget was carried forward to 2025/26.

£207,000 of the initial budget for social/affordable housing at the Sherborne House site was carried forward to 2025/26.

£110,000 was carried forward for the new homelessness IT system.

£250,000 was carried forward to 2025/26 towards a Superfast Broadband contribution.

£126,000 has been carried forward relating to other IT improvements being carried out by Strata.

There was a £12.757 million provision in the updated budget for the cost of new waste vehicles. This was due to an accounting technicality relating to the treatment of leases under IFRS16. Although the leases are represented on the council's balance sheet, in practice, the costs go through revenue accounts.

4.2 At the end of 2024/25 there was £4.366 million of capital receipts carried forward made up of £0.666 million general receipts plus £3.700 million from housing. As at year-end 2024/25, there was also £23.273 million community infrastructure levy available towards funding investment as per the local plan.

4.3 Recent additions to the capital programme for the current and future years include:

At Full Council on 20 May 2025, budgets were approved for the following:

- £5.033 million for the waste transfer station redevelopment, funded from a combination of revenue contributions, borrowing and CIL. This is in order to comply with the Environmental Permitting (England and

Wales) Regulations 2023, under which the Council must have a full permit to continue waste operations at the site. Key areas to be addressed are drainage, fire safety and infrastructure requirements.

- £0.100 million for the capital element of the 2025/26 shared prosperity fund grant.

At Executive on 3 June 2025, £0.196 million for the 2025/26 rural prosperity fund was also approved.

Work continues on the Future High Street fund projects. The Queen Street project has reached practical completion. The Market Hall and Market Square project is progressing well and remains on schedule for completion in winter 2025. Officers are currently preparing a set of options for securing a professional market management operator to oversee the revitalised market space. All buildings on the Bradley Lane site have now been demolished, and the site has been cleared, with remediation works underway in accordance with the original FHSF intention to make the land development ready.

The Homes 4 Teignbridge affordable housing project continues. Over the past six years, £10.281 million has been invested, delivering:

- 2 houses at Drake Road, Newton Abbot
- 5 flats at Carlisle St (East St), Newton Abbot
- 5 units of Rough Sleeper Accommodation
- 4 units of social housing in Chudleigh
- 5 units of shared housing in Dawlish
- 23 new build houses across the district for affordable rent, partly funded by the Local Authority Housing fund. Three further completions remain.

£6.795 million is provisionally budgeted towards new social rented flats at the site of Sherborne House car park in Newton Abbot, with a further £0.751 allocated to the purchase and conversion of Harewood House, Kingskerswell for additional temporary accommodation.

The Homes 4 Teignbridge pipeline covers a range accommodation types. The aim is to deliver the full programme over time, with projects being brought forward for approval in due course.

Broadmeadow Sports Centre was formally reopened on 24 July 2025 following a £3.701 million investment in decarbonising and refurbishing the site.

5. TREASURY MANAGEMENT AUTHORISED LENDING LIST (Appendix 3)

5.1 The authorised treasury management lending list was approved at the 2025 February budget meeting. Following the appointment of treasury management advisors in 2019, additional highly-rated institutions were added to the Council's official lending list. From 1 January 2019, the largest UK banks had to separate core retail banking from investment banking in order to support financial stability and make any potential failures easier to manage without the need for a government bailout. The banks addressed ring-fencing, each taking their own approach about which side of the bank is best suited for local authorities. In some cases, ring-fencing affected ratings. Officers continue to monitor all ratings to ensure they meet the Council's lending criteria.

5.2 The lending list has been updated for the latest ratings and is included at appendix 3. Close Brothers Ltd and Leeds Building Society have moved from Tier 2 to Tier 3.

6. TREASURY MANAGEMENT RESULTS 2024/25 (Appendix 4)

- The financial results of the treasury management function are reported to Council in accordance with the Chartered Institute of Public Finance and Accountancy 'Treasury Management Code 2021'. Teignbridge's lending has been carried out in accordance with its defined strategy and with adherence to its restricted list of approved investment institutions. There was no long term borrowing in 2024/25. Current forecasts do not anticipate long-term external borrowing during 2025/26 or 2026/27 however this is dependent on the rate of progress of capital schemes.
- The Council's treasury team continue to use internal borrowing in order to minimise interest costs. As at the end of 2024/25, the capital financing requirement (CFR) (underlying need to borrow) was £35.353 million. Following the implementation of IFRS16 from 1 April 2024 the CFR has been inflated by the leases we have for a number of transactions but principally in relation to the refuse vehicles. By using existing balances to fund this internally rather than borrowing externally, the Council saved around £195,950 over the year. This is based on the cost of borrowing 50% of CFR at the PWLB's 2024/25 average 10-year certainty rate and 50% at the 2024/25 average 25-year certainty rate (less potential interest earned at the average rate of 4.96%).
- Any borrowing which is undertaken will be in line with the Council's prudential indicators and treasury management strategy which were approved at the February 2025 Council budget meeting.
- The average funds available for investment increased in 2024/25 by £0.55 million to £40.26 million, from £39.71 million in 2023/24. This is mainly due to an increase in capital grants unapplied.
- Net interest earned has increased from £1,936,259 in 2023/24 to £1,995,833 in 2024/25. The average rate achieved was 4.88% in 2023/24 and 4.96% in

2024/25. The Bank of England's base rate decreased three times during the year, from 5.25% as at 1 April 2024 to 4.50% by March 2025.

- Following a cut to 4.25% in May 2025, the Bank of England Monetary Policy Committee (MPC) cut base rate to 4.00% at the August 2025 meeting. The bank reaffirmed that "a gradual and careful approach to the further withdrawal of monetary policy restraint remains appropriate". Future rate reductions will depend on the course which inflation takes. The Council's treasury management advisers forecast that bank rate will have reduced to 3.75% by the end of March 2026 and fallen further to 3.5% by the end of 2026-27.
- Following the withdrawal of LIBOR rates, the benchmark being used is now the compounded 12-month SONIA (Sterling Overnight Index Average), which represents the actual rates at which banks lend to one another. For 2024/25, this rate was 5.07%. In 2024/25 this was 5.02%. The slightly lower Teignbridge average is reflective of the need to keep a proportion of investments liquid in order to manage day to day cash-flow.

Full details of draft treasury management results and prudential indicators are shown in Appendix 4.

7. REVENUE BUDGET MONITORING 2025/26 – SUMMARY

- 7.1 There is a net surplus of £604,190 for 2025/26 arising from variations to the original budget. A summary of revenue variations by service identified to the end of July is shown below with favourable variations indicated by a minus sign as per the details shown in Appendix 2.

Service	Variance £
Development management including land charges	-50,000
Corporate services	-142,980
Economy & assets	0
Environment/climate change	-260,720
Leisure	-200,000
General	49,510
TOTAL FAVOURABLE BUDGET VARIATION TO DATE	-604,190

New homes bonus is still anticipated to be scrapped with no alternative funding currently suggested. Estimated rates retention above the baseline and pooling gain is assumed to be reset next year as part of the current review and consultation into fair funding which will eliminate most of the gains made. We await clarification on this which may be made clearer when full details of the next settlement are provided for 2026/27 in November/December. The funding reserve holds funds to assist with this eventuality initially. Likely shortfalls for current and future years will need to be addressed as part of the budget setting and monitoring process this year and next year and the associated work through the Modern 25 programme. Work is also ongoing through service plan reviews, modified business plans and the work with

Ignite to determine savings to meet the gaps identified in the final budget papers from February 2025.

8. VARIATIONS BY SERVICE 2025/26 (revenue shown in appendix 1 and capital in appendix 2)

8.1 Building control

- At the end of July fee income is forecast to be lower than budget to date. Income is forecast to pick up towards year-end with further analysis required during the year. Any variation at the year-end is accounted for in the building control reserve so will not affect Teignbridge's general reserve.
- Teignbridge became the Lead Authority fully hosting The Devon Building Control Partnership with South Hams and West Devon councils from 1 April 2017 and holds the partnership earmarked reserves on behalf of the partners.

8.2 Development management including land charges

- At the end of July net planning application income is forecast to be above the original budget of £790,900 by an estimated £50,000 for the year. Planning application numbers are 13% down at the end of July as compared with last year.
- Pre-application planning advice - at the end of July 2025 income was on track to achieve the anticipated budget of £65,570 for the year.
- There are no Planning appeal costs for this financial year to date however further costs are anticipated but yet to be determined for this financial year.
- Land charges income is forecast to be on track to achieve the projected net budget of £218,600. The number of searches is 11.7% down on last year. A search can be a full or part search or individual questions.

8.3 Strategic leadership team & corporate services

The 2019 revised strategic leadership team structure has permanent appointments to the relevant positions. This structure delivers ongoing savings in excess of £150,000. These savings were incorporated into the base budget since 2021/22 and thereafter. A further organisational structure for the wider management structure in 2024 reduced the permanent numbers in the strategic leadership team by one with the savings being incorporated within the costings of that restructure.

Finance

- Forecast net interest receivable at £1,362,471 is forecast to be up £182,981 on the base income budget of £1,179,490. Interest accrued to the end of July is £529,101. There is currently no forecast long-term external borrowing for the year, which means zero interest payable, in line with budget expectations. Base rate as at the start of 2025/26 was 4.50%. The Bank of England monetary policy committee (MPC) has since lowered interest rates as follows:

08 May 2025	4.25%
07 August 2025	4.00%

- Market commentators anticipate base rate will be around 3.75% by the end of March 2026 and fallen further to 3.5% by the end of 2026-27. The August 2025 Monetary Policy Committee (MPC) meeting indicated that “a gradual and careful approach to the further withdrawal of monetary policy restraint remains appropriate”. Future rate reductions will depend on the course which inflation takes. Bank, building society and money market fund rates have fallen in response to the August base rate cut. Our average lending rate to the end of July is 4.34%, compared to SONIA (Sterling Overnight Index Average), which was 4.22% as at 1 August 2025 and an average of 4.28% over the financial year to date. Average daily lend for the year is forecast at £33.93 million.
- As at the end of 2024/25, the draft capital financing requirement (CFR) (underlying need to borrow) is £35.353 million. By using existing balances to fund this internally rather than borrowing externally, the Council continues to save an estimated £484,658 per annum. This is based on the cost of borrowing 50% of CFR at the PWLB’s average 10-year certainty rate and 50% at the average 25-year certainty rate as at end of July, less potential interest earned at the average rate as at end of July of 4.34%.

In April we arranged lending as follows:

Borrower	Rate (%)	Amount	Start date	End date	Days lent April to July	Interest (£)
DMO	4.45	1,000,000	01/04/2025	22/04/2025	21	2,560.27
DMO	4.455	1,000,000	01/04/2025	25/04/2025	24	2,929.32
DMO	4.46	3,000,000	01/04/2025	30/04/2025	29	10,630.68
DMO	4.42	2,000,000	03/04/2025	20/05/2025	47	11,383.01
DMO	4.44	500,000	15/04/2025	23/04/2025	8	486.58
DMO	4.39	1,000,000	15/04/2025	23/05/2025	38	4,570.41
DMO	4.375	6,100,000	15/04/2025	28/05/2025	43	31,440.07
DMO	4.355	1,000,000	24/04/2025	23/05/2025	29	3,460.14

and we had £25.7 million lent out or in call accounts at the end of the month.

In May we arranged lending as follows:

Borrower	Rate (%)	Amount	Start date	End date	Days lent April to July	Interest (£)
DMO	4.225	1,000,000	01/05/2025	23/06/2025	53	6,134.93
DMO	4.285	6,000,000	01/05/2025	28/05/2025	27	19,018.36
DMO	4.21	1,000,000	01/05/2025	02/07/2025	62	7,151.23
DMO	4.22	2,000,000	15/05/2025	19/06/2025	35	8,093.15
DMO	4.22	7,000,000	15/05/2025	02/07/2025	48	38,847.12
DMO	4.215	1,000,000	15/05/2025	23/07/2025	69	7,968.08
DMO	4.215	3,000,000	16/05/2025	06/08/2025	77	28,407.95
Blackpool Council	4.8	3,000,000	19/05/2025	24/11/2025	74	74,564.38
DMO	4.22	1,000,000	23/05/2025	14/07/2025	52	6,012.05
DMO	4.2	1,000,000	28/05/2025	18/06/2025	21	2,416.44
DMO	4.225	1,000,000	28/05/2025	06/08/2025	65	8,102.74

and we had £29.9 million lent out or in call accounts at the end of the month.

In June we arranged lending as follows:

Borrower	Rate (%)	Amount	Start date	End date	Days lent April to July	Interest (£)
DMO	4.22	4,000,000	02/06/2025	02/07/2025	30	13,873.97
DMO	4.22	1,500,000	02/06/2025	06/08/2025	60	11,272.60
DMO	4.19	6,500,000	16/06/2025	06/08/2025	46	38,054.38
DMO	4.18	1,000,000	16/06/2025	19/08/2025	46	7,329.32

and we had £38.6 million lent out or in call accounts at the end of the month.

In July we arranged lending as follows:

Borrower	Rate (%)	Amount	Start date	End date	Days lent April to July	Interest (£)
DMO	4.21	1,000,000	01/07/2025	11/07/2025	10	1,153.42
DMO	4.105	1,500,000	01/07/2025	20/10/2025	31	18,725.55
DMO	4.17	1,000,000	01/07/2025	19/08/2025	31	5,598.08
DMO	4.21	2,000,000	01/07/2025	21/07/2025	20	4,613.70
DMO	4.165	1,000,000	02/07/2025	22/08/2025	30	5,819.59
DMO	4.17	1,000,000	07/07/2025	22/08/2025	25	5,255.34
DMO	4.1	1,000,000	11/07/2025	23/09/2025	21	8,312.33
DMO	4.11	5,000,000	15/07/2025	11/09/2025	17	32,654.79
DMO	4.085	3,000,000	15/07/2025	26/09/2025	17	24,510.00
DMO	4.055	1,000,000	15/07/2025	20/10/2025	17	10,776.30

and we had £38.6 million lent out or in call accounts at the end of the month.

Prudential Indicators

In accordance with the Prudential Code for capital finance in local authorities (2021 edition), the following table relates to forward looking prudential indicators as reported in Appendix 11 of the budget papers on 25 February 2025:

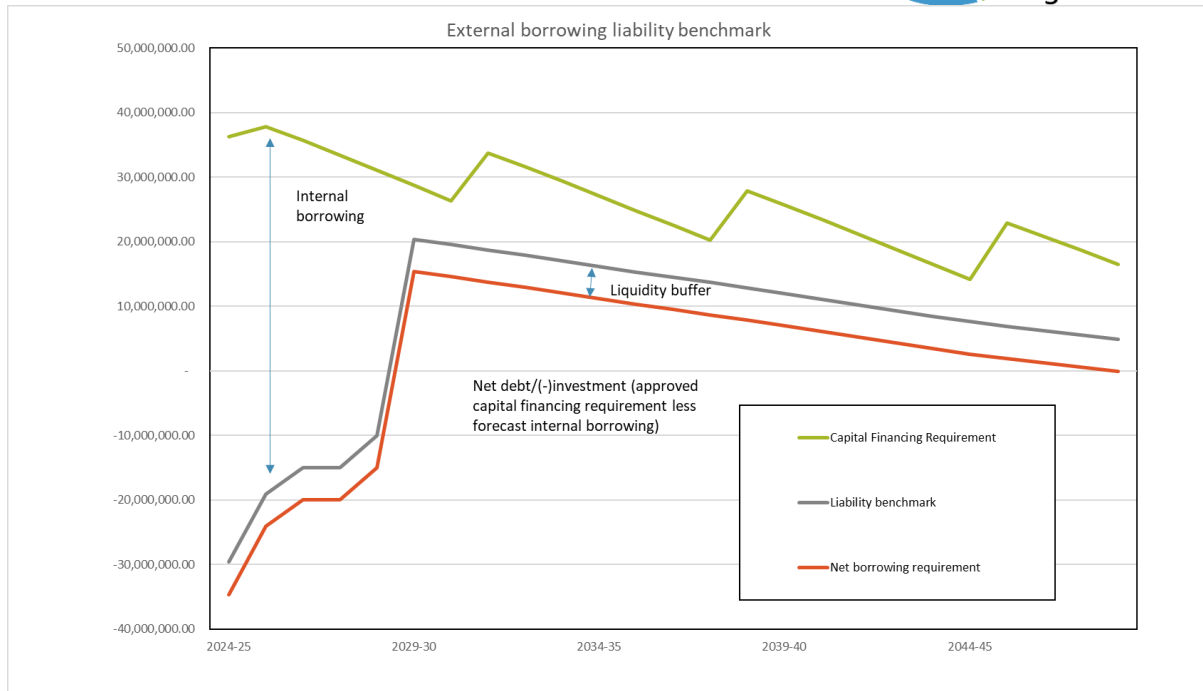
The capital financing requirement (CFR) represents the Council's underlying need to borrow. The Council is reducing the need for external borrowing by using existing balances to fund this need internally. The CFR at 31 March 2025 was £35.353 million.

	2025-26	2026-27	2027-28
Estimate of the proportion of financing (-)income/costs to net revenue stream	-0.80%	1.18%	1.66%
Estimate of net income from commercial and service investments to net revenue stream	18%	23%	24%
Gross debt is not forecast to exceed the capital financing requirement (CFR)			
Estimate of capital expenditure	£40.9 million	£21.8 million	£9.0 million
Estimate of CFR (approved projects only).	£36.6 million	£34.1 million	£31.6 million
Authorised limit for external debt	£55 million	£60 million	£60 million
Operational boundary for external debt	£50 million	£55 million	£55 million
Total debt limit	£60 million	£60 million	£60 million

The operational boundary and authorised limit for external debt are higher than the estimated CFR. They include an element for forecast provisional projects which have not yet been fully approved.

Debt liability benchmark – approved projects only.

The debt liability benchmark plots borrowing need relating to approved projects only and forecast internal borrowing and is a tool to help plan for external borrowing requirements. The budget debt liability benchmark is shown below:



Indicators relating to the maturity structure of borrowing, proportion of variable rate borrowing - there is currently no external borrowing.

Minimum Revenue Provision (MRP)

MRP is a charge to the revenue accounts in respect of capital expenditure financed by borrowing or credit arrangements. It is calculated with reference to the CFR. Forecast MRP for 2025/26 to be £2,317,714, which is mainly attributable to provision for leased waste vehicles. MRP is budgeted to increase (in relation to approved schemes only) to £2,461,644 in 2026/27 and £2,512,321 in 2027/29. The increased MRP in future years relate to schemes involving borrowing approved in the capital programme which will be offset by revenue income in the relevant business cases.

- Municipal Mutual Insurance (MMI) provided insurance for the Council until early 1993 when policies were transferred to Zurich Municipal. MMI experienced financial difficulties in 1992 and a scheme of arrangement was agreed by local authority creditors to facilitate the solvent run-off of the company. The scheme has been triggered and we have to pay a percentage of our potential liability of £341,000.

In 2013/14 a provision was made for the first levy notice of 15% or £51,000 which the administrator issued in April 2013 and was billed and paid early in 2014. A further reserve of 35% or £119,000 for likely claims in future years was also set up. Together these allowed for a total 50% of the potential liability as recommended by the broker. MMI's accounts to 30 June 2015 were published and we paid a second levy of 10% or £34,000 in April 2016.

We were not required to pay any more after publication of the accounts since 2016. We still have £85,000 in reserve for the potential remaining 25%.

Human resources, legal, democratic services, audit and procurement

There is an additional cost for external resources to support the continued review of the Constitution amounting to £40,000.

8.4 Assets

- Repairs and maintenance is forecast to be in line with the budget of £792,950. Actual spend to the end of July is £99,162.
- General rental income to date is currently in line with the budget set. Market income is forecast to be in line with the budget of £68,820. The total property income budget is £2.73 million.

Capital

- The capital programme is shown at appendix 1. It continues to include significant provisions for investment in town centres and employment land, including remaining Future High Street elements. The Queen Street project has reached practical completion. The Market Hall and Market Square project is progressing well and remains on schedule for completion in winter 2025. Officers are currently preparing a set of options for securing a professional market management operator to oversee the revitalised market space. All buildings on the Bradley Lane site have now been demolished, and the site has been cleared, with remediation works underway in accordance with the original FHSF intention to make the land development ready.
- Council of 28 April 2022 granted authority for the sale of land at Brunswick Street in Teignmouth town centre to Torbay and South Devon NHS Trust. Alongside this, it was resolved to create a new car park at the junction of George Street and Brunswick Street, to be funded from capital receipts. While the agreed land sale no longer meets the needs of all parties, the car park element of the project progresses and has reached tender stage, with the majority of the £0.5 million budget in 2025/26.
- There is a £2 million provision for employment sites, funded from borrowing. It is anticipated this will be spent on schemes on council owned land, either to invest in new assets or to enhance and make best use of those already available. This will encourage new and existing businesses to set up, move in and stay in the area. The aim is to create better paid jobs and business expansion for a more resilient local economy. Where people can both work and spend leisure time locally, carbon emissions are also reduced. Individual projects will come back to committee as appropriate as business cases are developed.

- Council of 6 June 2016 resolved to commit funding to the Superfast Broadband Connecting Devon and Somerset phase 2 programme. An investment of £250,000 financed from capital receipts was confirmed and the collaboration agreement signed. It is anticipated to be paid in 2025/26.

8.5 - Strategy and Partnerships

Capital

Coastal & drainage

- South West Coastal Monitoring (SWCM) is in the 5th year of its 4th phase in 2025/26. The 6-year phase is 100% funded by grant from the Environment Agency – up to £10.5 million over 6 years, with £2.5 million budgeted for 2025/26, including carry-forward. SWCM is the largest of the National Coastal Monitoring programmes in England, encompassing 2,450 km of coast between Portland Bill in Dorset and Beachley Point on the border with Wales. Since its inception in 2006 Teignbridge District Council have acted as the lead authority for the region. The Programme collects a multitude of coastal monitoring data, including topographic beach survey data, bathymetric data, LiDAR, aerial photography and habitat mapping and has a wave buoy and tide gauge network around the South West coast. The data feeds into a long term dataset showing changes to the beaches and coastline of the South West. It ensures that all Coastal Protection Authorities have the evidence to better understand the processes affecting the coast ensuring that coastal defence schemes are designed based on reliable information.

Economy and Delivery

Capital

- The successful bid to the UK Shared Prosperity Fund covering the three years to 2024/25 resulted in the allocation of £1.6 million funding for the Council's related investment plan, supporting businesses, hard to reach groups, women and local communities. Working in partnership with Devon County Council, a further £100,000 has been allocated for 2025/26, with a further £195,000 in relation to the Rural England Prosperity Fund.
- We received the first payments of community infrastructure levy (CIL) in 2015/16. The money is analysed by town/parish and any payments due to them are made half-yearly. As at the end of July 2025, Teignbridge has recognised £37.2 million of usable CIL after payments due to parishes. £7.7 million was paid to town and parish councils by the end of 2024/25. £10.9 million has been spent on infrastructure. £0.96 million has been allocated towards administration costs since inception. As CIL may be paid in instalments, the actual cash balance after parish payments, parish payments due, expenditure and administrative costs is £15.8 million.

- The latest capital programme forecasts expenditure of £27.8 million of CIL between 2025-26 and 2027-28. Projects include provisions for cycle paths, highway schemes such as the Dawlish Link Road and A382, education and energy infrastructure and low carbon as laid out in the local plan. This is within the currently recognised amount. However, the Council is carrying out a wholesale review of the capital programme as part of the One Teignbridge review of priorities. Whilst the review is taking place, the following is an overview of the projects being considered for CIL funding over the next 5 years:
- Education - circa £30-35m
 - Bovey Tracey Primary School – Initial feasibility study for 4 form entry new school on Le Molay Littry Way is underway.
 - Wolborough Primary – New 2 Form entry primary capacity to serve new community.
 - Houghton Barton Primary – Estimated Cost of new primary at NA1 allocation.
- Highways and Transport - c£4-5m
 - A382 widening including Jetty Marsh Phase 2 - £1.5m contribution to £53.9m widening and improvements of A382 including Jetty March 2 and active travel links.
 - Wolborough Link Road Phase 2 – Link north from Kingskerswell Road towards Ogwell / Vistry land. Required to ensure connection through the NA3 site and enable permeability and active travel connectivity. Up to £894,000 may be available through S106, plus up to £1m in S106 for fill material. Ongoing negotiations with site developers and landowners.
 - Houghton Barton connectivity – To secure transport links including active travel, between Houghton Barton, Hele Park and Mile End.
 - Wolborough active travel links - from Ogwell and Kingskerswell Road / Coach Road towards Town Centre. Specific solutions and costs to be designed / determined.
 - Teign Estuary Trail - £700,000 – Securing land for Phase 1 (from Kingsteignton to Bishopsteignton) and preparing designs for route. Total estimated project cost is £45,000,000.
- Greenspace and Wildlife - Circa £3-4m
 - SANGS and Habitat Regulations infrastructure - Provision of SANGS at SW Exeter and wider region. Required to enable new development in the Exe and Dawlish Zones, as required by Habitat Regulation Mitigation Strategy. Exact cost still being determined by partnership.
 - Bradmore Hilltop Park – Building on initial concept plans and landownership details, next stages would seek to assess and negotiate land options and prepare planning applications.
- Health and Community - circa £5.8m
 - Houghton GP surgery and community building fit out - S106 triggers yet to be determined which will see developers

construct the building Shell and Core, with fit out being funded by CIL and other means.

- Waste Recycling Centre Bulking Station – Required to accommodate new growth and changes in regulations.
- Community Match Fund – Opportunity for match-funding of projects proposed by Town and Parish Councils. Terms and conditions to be confirmed, but the fund may be focussed towards places with less CIL received or due, and where TDC has approved a local infrastructure plan.
- Play parks improvements - potential fund to improve TDC owned play parks.

Final recommendations will be made to Executive from the Project Assurance Group based on a consideration of CIL and other funding availability, and Council and Partner capacity for project delivery.

- Both Dawlish Countryside Park and the first phase of Ridgetop Park have been handed over to the respected land charity, the Land Trust for management under agreements which will ensure that the public and environmental benefits of the sites will be safeguarded for the long term. £1.367 million is included in 2025/26 for the acquisition, instatement and endowment costs of the final phases of Ridgetop Park, funded from Housing Infrastructure Fund grant.
- In addition to the Garden Communities revenue funding Teignbridge was also awarded an infrastructure element of £250,000. £190,000 delivered the first phase of the Ogwell strategic cycle link (completed May 2024) as approved at Executive on 6 June 2023. A stretch of new route created alongside the tennis courts in Bakers Park will also open once the second phase, which is subject to funding, has been completed. Plans for the second phase of the work will include extending the walking, wheeling and cycling route to Beverley Way, creating a new formal road crossing to link over Totnes Road into Bradley Road and creating a link into Ogwell via an off-road path into Buntings Close.
- A contribution of up to £175,000 towards improved community facilities at Highweek Scout Hut was approved at Executive on 10 July 2023. This is funded from S106 contributions, with the aim being to provide a multi-purpose and flexible community building, improving community access and modernising facilities. The funding was carried forward into 2025/26.

8.6 Environment

- A waste savings sharing agreement exists with Devon County Council. Additional savings which might arise can help to contribute towards the costs of implementing and on-going costs of extra waste and recycling rounds and improvements. This is anticipated to be in line (this is the last year) with the budget set for 2025/26.

- Fuel costs are forecast to be underspent by £120,000 against the original budget, due to a fall in cost per litre of fuel.
- Income from recycling sales is anticipated to be lower than the original budget by £225,000. This is mainly due to the falling prices for plastic and cardboard.
- Recycling credit income is expected to be in line with the original budget based on quarter 1 estimates when compared to the original budget.
- Vehicle lease costs are forecast to be in line with the budget of £2,234,070.
- Income from extended producer responsibility for packaging was budgeted at the provisional assessment figure advised of £1,802,000. A subsequent notification has stated that the payment will be £2,167,724 – an increase of £365,724. This increase in income is not guaranteed and subject to recovering sufficient funds from the producers.

Capital

- At Full Council on 25 July 2023, £3.701 million was approved towards the refurbishment and second phase of decarbonisation at Broadmeadow Sports Centre. This was funded partly from a further successful bid made under the third phase of the PSDS for £309,772 of grant funding. Broadmeadow Sports Centre was formally reopened on 24 July 2025. The project involved replacing gas-fired heating with air source heat pumps and increasing building thermal fabric efficiency standards. Alongside this, refurbishment works including a new frontage and reception overlooking the car park, additional studio space, improved changing facilities, expansion of the current gym and studio plus improved lighting will increase centre provision and viability.
- At Full Council on 30 July 2024, budgets were approved for the following energy efficiency schemes:
 - £393,226 at Dawlish Leisure Centre
 - £515,625 at Newton Abbot Leisure Centre
 - £57,000 at Teignmouth Lido
 £168,775 of these budgets is funded from Sports England Swimming Pool Support Fund grant with the remainder funded from borrowing.
- At Full Council on 5 September 2023, the infrastructure requirements to enable a switch to battery electric vehicles for suitable small, medium and large vans of the Council's fleet were approved. Work has been completed at the three sites of Forde House, the multi-storey car park in Newton Abbot and the main Depot, within the budget of £788,851.
- At Full Council on 20 May 2025, £5.033 million was approved for the waste transfer station redevelopment, funded from a combination of revenue contributions, borrowing and CIL. This is in order to comply with the Environmental Permitting (England and Wales) Regulations 2023, under

which the Council must have a full permit to continue waste operations at the site. Key areas to be addressed are drainage, fire safety and infrastructure requirements.

8.7 Housing

- Teignbridge have received £35,155 of new burdens funding towards revenue expenditure relating to the statutory duty to support victims of domestic abuse and their children within safe accommodation, following the Domestic Abuse Bill.
- The grant funded for Rough Sleeper Initiative, Rough Sleeper Accommodation Programme, have now formed into Rough Sleeping Prevention and Recovery Grant this is due to end in March 2026.
- Homes for Ukraine scheme ended in March 2026, the Government have introduced the Ukraine Permission Extension Scheme to allows eligible individuals to apply for an additional 18 months of leave to remain in the UK. Funding to Teignbridge for the scheme has continued unchanged with a contingency of £826,900 for 26/27 and beyond.
- £16,800 funding has been received from the Home Office for the Asylum Dispersal Grant to cover the Temporary Accommodation costs of asylum seekers who have been moved to the area and have had their immigration status confirmed.
- £936,832 received in Homelessness Prevention Grant to target those most in need and to ensure local authorities are resourced to take action to prevent homelessness and continue to implement the Homelessness Reduction Act 2017.

Capital

- 2025/26 Better Care government grant, received via Devon County Council is £1.792 million, with a further £0.217 million carried over from 2024/25. This funds statutory disabled facilities and other grants. The increased diversity of grants offered as per the Council's Housing Financial Assistance Policy for Loans and Grants has seen increased demand, especially for stairlift and bathroom adaptation grants. To the end of July, 20% of the annual budget has been spent.
- To date in 2025/26, no previously paid renovation grants have so far been recovered.
- £7.176 million has been approved in 3 stages to procure 26 properties for the accommodation of Afghan and Ukrainian families in the short term and

Teignbridge residents from the Housing Register in the longer term. This is funded from a combination of Local Authority Housing Fund grant, Devon County Council grant, with the remainder funded from Section 106, capital receipts and borrowing. 23 property purchases have now been completed with the final three properties in legal stages to complete in due course.

- £6.795 million is provisionally budgeted towards social rented flats at the site of Sherborne House car park in Newton Abbot. Work is progressing on the feasibility stage of this project, with the aim of bringing the scheme to Full Council in October 2025.
- £0.751 million is allocated to the purchase and conversion of Harewood House, Kingskerswell for additional temporary accommodation.
- Paragraph 4.3 above outlines the progress of the Homes 4 Teignbridge housing scheme to date. The pipeline covers a range accommodation types. The aim is to deliver the full programme over time, with projects being brought forward for approval in due course as details are firmed up. Schemes can move up and down the priorities pipeline depending on a number of factors, including planning constraints and affordability. Funding is assumed to be a combination of Homes England grant, capital receipts, section 106 for affordable housing and borrowing. Discussions continue with housing providers over the method of delivery.

In relation to the previously approved custom-build housing scheme at Houghton Barton, an additional £0.6 million of ring-fenced central government grant funding has been received to enable delivery.

A provisional budget line of £0.03 million is included for periodic capital expense in relation to Teignbridge's social housing portfolio, for example replacement roofs, fabric improvements and replacement fixtures and fittings.

8.8 Leisure / Green spaces

- Leisure's fees and charges - at the end of July income was anticipated to be £200,000 higher than the original budget for the year due to membership income.
- We currently have £9.1 million available in S106 receipts. Of this sum, £1.5 million has been allocated to projects, leaving a balance of £7.6 million. The sums are over many services and parishes but the majority is for leisure including open spaces, sports provision and play facilities.

Capital

Newton Abbot Leisure Centre, Broadmeadow Sports Centre, Dawlish Leisure Centre and Teignmouth Lido benefited from the decarbonisation projects outlined in 8.6.

8.9 Neighbourhoods

Licensing

Licensing income looks to be on target to achieve the budget of £262,230.

Parking

- Income from car parking is currently on track to achieve the original budget of £5.38 million at the end of July.

8.10 Revenue & benefits plus customer services

Continued pressure due to new and ongoing schemes:

- Continued support to residents with the Household Support Fund 7, live for this financial year.
- Administration of the Homes for Ukraine refugee and host payments in conjunction with Housing.
- Additional work on supported accommodation data and Housing Benefit Award Accuracy (HBAA)

8.11 General revenue

- Council tax support costs have decreased and were just above £10.5 million at the end of July which is £411,000 below the original estimate of £10.94 million. Council tax support falls directly to Teignbridge including parishes (12.7% together), county, fire and police and is being monitored monthly.
- Our business rateable value (RV) has increased slightly from £95.7 million to £95.8 million. The number of assessed businesses has also been fairly constant since the start of the year increasing slightly to 5,594. These are the end of July 2025 figures as compared to the beginning of the current financial year. We will continue to monitor whether these numbers help us achieve the total budget of £7.1 million business rates retention income for the year taking into account bad debts, appeals and pooling gain.

8.12 General savings progress

- Salary vacancy savings at the end of July look to be in line with the required budget target of £925,000. There are no other material variances on other salary costs at the end of July. The 2025/26 pay award has been agreed at 3.2%. We had assumed in the budget for 2025/26 a 3% increase across all salaries. This offer works out to be slightly more than anticipated and creates a further budget pressure of £49,510.

- Utility costs for gas, electricity and water are in line with existing budgets as at the end of July. We are not anticipating any further significant inflationary pressures within this financial year as the wholesale prices continue to be more stable.
- The Modern 25 review of service business plans will continue to identify savings that will be fed into the budget process together with the work and findings from Ignite.
- Construction cost inflation has been driven across the UK by numerous external Global factors including, inter alia: supply side issues for materials; cost of energy, transport and the cost of labour. Whilst the increase have been smaller of late, the additional costs have hindered ability to construct business cases with positive returns.
- Increasing costs for capital projects combined with increasing borrowing costs will challenge returns on capital projects and will require continual monitoring.
- All capital schemes undergo rigorous business plan projections using experts internally/externally as required. Risk registers are formulated and associated mitigations to those risks identified to all aspects of a project particularly with Global and external factors being volatile in the current economic cycle such as inflation, borrowing, interest rates, income projections, rates of return, running costs, environmental factors, legal aspects, our prudential indicators etc. These are modelled and revisited periodically (on larger projects this will be in the form of monthly valuations) as new information is made available or as a project moves to the next milestone or stage to ensure the returns are made and the objectives of the project are delivered.

8.13 Future years

- Council tax has been closed down and balanced for 2024/25 and a surplus/deficit ultimately declared will be shared with county, fire and police in 2026/27.

The number of dwellings in Teignbridge on the valuation list is monitored monthly and the data feeds into the new homes bonus (NHB) calculation if NHB is retained next year and not replaced with an alternative form of funding. At the end of July there were 65,505 dwellings which is 150 more towards any potential NHB payment for 2026/27. The Government have stated that New Homes Bonus will be scrapped in their consultation on business rates reform and reset and if this takes place as stated for 2026/27 will not be relevant. It is difficult to determine if this source of income will feed into core funding elsewhere until Government publish their formula for any reset calculations. New home growth is important however for council tax income.

- When the reset takes place it is considered likely that we will lose the majority of the business rate growth retention income we have received in recent years

as a result of this reset. These losses will be significant for future budget setting and financial planning. We hold funds within the business rates/funding reserve to help cushion the impact of any initial losses of income as a result of the baseline reset.

9. RISKS

The major risks in examining and projecting financial forecasts are predicting future trends and variances. This is mitigated through monthly monitoring and discussions with service managers. The most significant concerns are detailed in 8.13 above and mainly relate to future financial planning, only currently having a one year settlement, predicted changes to business rates retention and the abolition of New Homes Bonus and what it may or may not be replaced with and how our funding from these sources will change as a result. The long term impacts of leaving the European Union and the economic impacts are difficult to determine and any further impacts on business rates, council tax support, debt recovery etc.

General reserves are maintained at a value higher than originally budgeted and earmarked reserves are held to help deal with future forecast funding changes and potential exposure to on going reductions in income. These risks may impact on the performance of treasury management and borrowing levels moving forward.

Preparation and approval of the accounts are required by the Accounts and Audit Regulations 2015 and if these regulations are not adhered to the auditors could qualify the accounts.

10. MAIN IMPLICATIONS

The implications members need to be aware of are as follows:

10.1 Legal

The Financial Accounts for 2024/25 need to be produced and audited in accordance with the Accounts & Audit Regulations 2015.

The Council is required to secure a balanced budget and also to provide certain services. Regular financial monitoring by the Executive helps ensure that the Council is able to meet these statutory obligations.

Monitoring and reporting of the treasury management results is required by the CIPFA Treasury Management Code.

10.2 Resources

The report notes that general reserves have been increased to a level higher than originally budgeted at 31 March 2025 and interest earned in 2024/25 from treasury management has increased slightly from that obtained in

2023/24. The report notes an overall favourable variance of £604,190 identified this year to the end of July. Cash flow is forecast to be positive for the next twelve months. Revenue reserves are considered to be sufficient to sustain the council for the current financial year however **the February 2025 budget identified a budget deficit next year of £3.8 million and £3.6 million for 2027/28 currently being funded by earmarked reserves.** Service reviews and Modern 25 are exploring further savings that can be made this year and in the future to protect significant use of earmarked funding reserves. Consideration will need to be made of any future developments regarding funding changes from business rates retention and changes to New Homes Bonus. Government have stated that funding reform will take place and take effect from 2026/27 so it is vital that work continues and decisions made to deliver savings to balance the annual budget. Capital is funded over the medium term. As mentioned in 7.1 above work is ongoing with the work carried out in conjunction with Ignite to determine how we address the revenue budget gap in the medium to long term through Modern 25. A number of savings options are being considered and costed together with the current refinement of the new structure for the organization.

11. GROUPS CONSULTED

The draft accounts are advertised as available for inspection and are available on the website. The external auditors will be auditing the financial records in the Autumn.

12. ENVIRONMENTAL/CLIMATE CHANGE IMPACT














The revenue budget supports the appointment of a climate change officer and associated budget. The capital programme identifies projects which have an impact on climate change denoted with a green leaf in appendix 1.




13. DATE OF IMPLEMENTATION (CONFIRMATION OF DECISION SUBJECT TO CALL-IN)


10.00 a.m. on 16 September 2025



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**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2024-25 to 2027-28**

						53,314	36,764	14,899	29,444	40,865	21,846	8,976	
Code /bid no.	Asset/Service Area		Description	Provision	Cf ?	ORIGINAL	LATEST	ACTUAL	ORIGINAL	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	SPEND	BUDGET	BUDGET	BUDGET	BUDGET	
						2024-25 £'000	2024-25 £'000	2024-26	2025-26 £'000	2025-26	2026-27 £'000	2027-28 £'000	
KL1	Broadband		Contribution to Superfast Broadband subject to procurement arrangements (RS) (2024/25) subject to satisfactory assurances of funds being spent within Teignbridge area.	No	✓	250	250	-		250			Economy
Provision	Climate Change		Provision for Carbon Action Plan (PB)	Yes		439	-	-	260	260	260		Environment
KY2	Climate Change		Broadmeadow Sports Centre Decarbonisation Phase 2 and Refurbishment (GG, PB, S106, RS)	No	✓	3,501	1,767	1,927	1,767	1,606			Infrastructure
Provision	Climate Change		Energy infrastructure and low carbon (CIL)	Yes	✓	-	-	-	2,000	2,000	2,000	2,000	Environment
KY7	Climate Change		Leisure Site Measures (S106)	No	✓	50	62	50	100	112			Environment
KY4	Climate Change		Dawlish Leisure Centre Energy Efficiency Measures (GG,PB)	No	✓		197	185	197	208			Environment
KY8	Climate Change		Newton Abbot Leisure Centre Energy Efficiency Measures (PB)	No	✓		258	19	258	497			Environment
KY9	Climate Change		Teignmouth Lido Energy Efficiency Measures (PB)	No				-	57	57			Environment
KY1	Climate Change		UK Shared Prosperity Fund/Heart of the SW LEP including Green Business Grants (GG)	No	✓	562	573	617		100			Economy
KR1	Coastal Monitoring		SW Regional Coastal Monitoring Programme. (GG,EC)	No	✓	2,210	1,865	1,979	1,840	2,463	1,666		Community
KR6	Coastal Monitoring		Coastal asset review (GG)	No		219	-	-	219	219			Community
KG2	Cycle paths		Teign Estuary Trail (CIL)	No		525	-	-	-		100	450	Infrastructure
Provision	Cycle paths		Provision for Cycling (CIL)	Yes		450	-	-	50	50	150	150	Infrastructure
KG7	Cycle paths		Garden Communities: Ogwell Strategic Link (S106; Revenue GG)	No			22	21	30	30			Infrastructure
KX7	Dawlish		Dawlish link road and bridge (GG, CIL)	No	✓	1,300	2,814	2,246		568			Infrastructure
Provision	Dawlish Leisure Centre		Provision for Dawlish Leisure Centre Improvement Plan (S106; PB).	Yes				-	660	660	619		Infrastructure
KF8	Dawlish Leisure Centre		Dawlish Leisure Centre Improvements Design (S106)	No						42			Infrastructure
KF4	Dawlish Leisure Centre		All Weather Pitch LED lighting (S106)	No						48			Infrastructure
Provision	Habitat Regulations		Provision for Habitat Regulations infrastructure measures (CIL)	Yes		88	-	-	601	601	88	88	Environment
Provision	Heart of Teignbridge: Employment		Provision for employment sites (PB)	Yes		2,000	-	-			2,000		Economy
KX8	Heart of Teignbridge		A382 Improvements (CIL)	No			-	-	1,000	1,000			Infrastructure
KW1	Heart of Teignbridge		Highweek Scout Hut improvements (S106)	No				-	175	175			Community
KW8	Heart of Teignbridge		Houghton Barton land (EC)	No	✓		37	24		3			Homes
KW8	Heart of Teignbridge		Houghton Barton land (GG)	No	✓	585	385	-	200	586			Homes
KW4	Heart of Teignbridge		Mineral Rights (S106)	No		85	-	-	85	85			Economy
JW/JV	Housing		Discretionary - Disrepair Loans & Grants (CR)	No		24	24	10	24	24	24	24	Homes
JW/JV/JD	Housing		Better Care-funded grants re: Housing loans and grants policy, including Disabled Facilities (GG)	No	✓	1,400	2,016	2,025	1,400	2,008	1,400	1,400	Homes
JV3	Housing		Warm Homes Fund (Category 1 Gas and Category 2 Air Source Heat Pumps) (GG)	No		13	-	-		-			Homes
JA/B	Housing		Local Authority Housing Fund: Refugee Accommodation (GG; PB)	No	✓		886	734		253			Homes

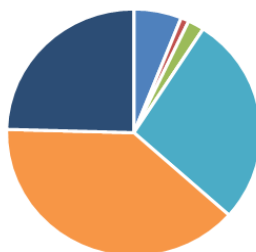
Code /bid no.	Asset/Service Area		Description	Provision	C/F ?	ORIGINAL	LATEST	ACTUAL	ORIGINAL	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	SPEND	BUDGET	BUDGET	BUDGET	BUDGET	
						2024-25 £'000	2024-25 £'000	2024-26	2025-26 £'000	2025-26	2026-27 £'000	2027-28 £'000	
JC	Housing		Local Authority Housing Fund: 2024/25 (GG; PB)	No	√		1,160	453		786			Homes
JF	Housing		Local Authority Housing Fund 2025/26 (GG; PB)	No						1,054			Homes
Provision	Housing		Teignbridge 100: Provision for Sherborne House (GG; PB; S106)	Yes		6,795	-	-	2,471	2,471	3,706	618	Homes
JX5	Housing		Teignbridge 100: Social/Affordable housing - Sherborne House (PB)	No	√	-	330	123		207			Homes
JX6	Housing		Harewood House Temporary Accommodation (PB)	No						751			Homes
Provision	Housing		Social Housing Capital Replacements (Roofs/Fabric improvements/Heating/Furniture, fixtures & fittings etc) (RS)	Yes	√	30	30	-	30	62	30	30	Homes
KV8	IT - Capital contribution		Ongoing contributions towards Strata (RS)	No		41	41	41	41	41	41	41	Responsible management
KA3	IT - Capital contribution		End User Computing: Replacement laptops and staff (CR; RS)	No	√	36	36	35	68	155	68		Responsible management
KA4	IT - Capital contribution		Bookings (CR)	No		14	-	-		-			Responsible management
KA5	IT - Capital contribution		Contact Centre telephony (CR)	No		14	14	15	73	71			Responsible management
KA6	IT - Capital contribution		Core telephony (CR)	No		14	-	1		-			Responsible management
KC4	IT - Capital contribution		Telephony (RS)	No				-	23	23			Responsible management
KA1	IT - Capital contribution		Sharepoint resource (CR)	No		16	28	27		-			Responsible management
KX9	IT - Capital contribution		Sharepoint wider rollout (RS)	No				-	68	69			Responsible management
KA2	IT - Capital contribution		iTrent Paid Time and Rostering (RS)	No			20	19		-			Responsible management
KA7	IT - Capital contribution		Chatbot (CR)	No		14	-	-		-			Responsible management
KA8	IT - Capital contribution		Car parks system (CR)	No		132	-	-	125	125			Economy
KU2	IT - Capital contribution		Data Centre Relocation (CR)	No			-	-	27	27			Responsible management
KU3	IT - Capital contribution		NCSC Zero Trust (CR)	No	√		25	-		25			Responsible management
KU4	IT - Capital contribution		Server Replacement (RS)	No				-		-			Responsible management
KU5	IT - Capital contribution		Office 365 (CR)	No	√		27	-		27			Responsible management
KV9	IT - Finance		Provision for Finance Convergence (CR; PB)	No	√	62	50	8	135	178			Responsible management
Provision	IT - Property and Assets		SaM improvements (CR)	Yes	√	25	25	-		25			Economy
KU8	IT - communications		PSTN migrations (CR)	No		15	-	3		-			Responsible management
KU9	IT - Corporate		Anticipated Software Upgrade Costs 2023-2025 (CR)	No		11		13		-			Responsible management
KV5	IT - Corporate		Microsoft Power Apps (CR)	No	√		27	5		23			Responsible management
Provision	IT - Revenue & Benefits		New Housing Benefit System (RS)	Yes				-			500		Responsible management
KU6	IT - Housing		Homelessness System Replacement (CR; Revenue GG)	No	√		110	-		110			Homes
KV1	IT - Corporate		Health & Safety (CR)	Yes				-	21	21			Environment
KC1	IT - Corporate		iTrent Hosted (RS)	Yes				-	27	27			Environment
KC2	IT - Corporate		Azure Migration (RS)	Yes				-	41	41			Responsible management
KX6	IT - Corporate		System upgrade costs (RS)	Yes				-	27	27			Responsible management

Code /bid no.	Asset/Service Area		Description	Provision	C# ?	ORIGINAL	LATEST	ACTUAL	ORIGINAL	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	SPEND	BUDGET	BUDGET	BUDGET	BUDGET	
						2024-25 £'000	2024-25 £'000	2024-26	2025-26 £'000	2025-26	2026-27 £'000	2027-28 £'000	
KC3	IT - Corporate		Transformation costs (staff resource)(RS)	Yes				-	47	60			Responsible management
KG1	Michaels Field		Replacement boiler (S106)	No	√		25	-		25			Environment
KF5	Newton Abbot Leisure Centre		Leisure Centre Gym Equipment (S106)	No	√	40	40	-	40	80	40	40	Infrastructure
KF7	Newton Abbot Leisure Centre		NALC Wetside boiler (S106)	No			38	36		-			Infrastructure
KM2	Newton Abbot Multi Storey Car Park		Lift Modernisation Work (RS)	No	√	80	110	87		23			Economy
KL8	Newton Abbot Town Centre Regeneration		Newton Abbot Town Centre Improvements (GG)	No			400	-		-			Economy
KX1	Newton Abbot Town Centre Regeneration		Halcyon Rd (PB)	No		6,375	-	-		-			Economy
Provision	Newton Abbot Town Centre Regeneration		Cattle Market Enabling Works (PB)	Yes		200	-	-		-			Economy
KL4	Newton Abbot Town Centre		Sherborne House Fire Doors (RS)	No						25			Responsible management
KL7	Newton Abbot Town Centre Regeneration		Bradley Lane Enabling Works (PB)	No			-	-	32	32			Economy
KO3	Newton Abbot Town Centre		Future High Street Fund project: Market Improvements (GG, PB)	No	√	4,413	2,000	1,309	4,958	5,656			Economy
KO2	Newton Abbot Town Centre		Future High Street Fund project: Gateway to the Town Centre and Queen Street (GG)	No			100	100		-			Economy
KO5	Newton Abbot Town Centre		Future High Street Fund project: Bradley Lane site clearance (GG)	No	√		2,353	712		1,641			Economy
KW5	Open Spaces		Cirl bunting land (S106)	No		277	180	180	97	97			Environment
KB3	Open Spaces		Stover Park improvements (S106)	No		20	20	20		-			Environment
Provision	Play area equipment/refurb		Provision for Powderham Newton Abbot play space equipment and wider park improvements (S106)	Yes		100	-	-	100	100			Environment
Provision	Play area equipment/refurb		Prince Rupert Way, Heathfield (S106)	Yes		40	-	-	40	26			Environment
Provision	Play area equipment/refurb		Provision for Teignbridge-funded play area refurb/equipment (CR)	Yes		80	-	-	80	80			Environment
KS9	Public Conveniences		Changing Places (GG)	No			184	181		-			Environment
KL3	Rural areas		Rural England Prosperity Fund (GG)	No			163	550		195			Community
KB1	SANGS/Open Spaces		Ridgetop Countryside Park (South West Exeter SANGS) (GG)	No	√	1,367	30	-	1,337	1,367			Environment
Provision	SANGS/Open Spaces		New Countryside Parks (CIL)	Yes				-	-	-	1,500	1,500	Environment
Provision	Teignbridge		Provision for Education (CIL)	Yes	√	4,000	4,000	-	4,050	8,050	2,000	1,050	Infrastructure

Code /bid no.	Asset/Service Area		Description	Provision	C# ?	ORIGINAL	LATEST	ACTUAL	ORIGINAL	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	SPEND	BUDGET	BUDGET	BUDGET	BUDGET	
						2024-25 £'000	2024-25 £'000	2024-26	2025-26 £'000	2025-26	2026-27 £'000	2027-28 £'000	
KX5	Teignmouth Town Centre		George Street Car Park (S106; PB)	No	✓	435	10	-	460	470			Economy
KR2	Teignmouth		Beach Management Plan (GG)	No	✓		107	78		22			Community
Provision	Teignmouth		Storage containers (RS)	Yes		14		-		-			Economy
Provision	Transport		Transport Hubs and Public Transport (CIL)	Yes		750		-	750	750	750		Infrastructure
Provision	Waste Management		Provision for Bulking Station - replace telehandlers (PB)	Yes				-			110		Environment
KS4	Waste Management		Provision for Waste Transfer Station Redevelopment (RS; PB)	Yes					2,500	1,000	4,033		Environment
KS4	Waste Management		Waste Transfer Station redevelopment feasibility (RS)	No	✓		88	72		16			Environment
KS3	Waste Management		Sortline Baler (PB)	No	✓		119	119		-			Environment
Provision	Waste Management		Provision for replacement card baler (2029) (CR)	Yes				-		-			Environment
Provision	Waste Management		Provision for Simpler Recycling Statutory Requirements (RS; PB)	Yes				-	350	350	35	35	Environment
KS5	Waste Management		Replacement recycling banks (RS)	No			45	-	45	45	45		Environment
KS1	Waste Management		Provision for Waste vehicles (Technically PB under new IFRS 16 accounting rules - in practice, funded from revenue).	No		13,274	12,757	-		-			Environment
Provision	Waste Management		Replacement vehicles (PB)	Yes				-	290	290	505	1,365	Environment
KS2	Waste Management		Fleet Decarbonisation Infrastructure (PB, RS)	No	✓	769	756	710		46			Environment
Provision	Waste Management		Provision for improvements to waste management infrastructure (workshop, offices, storage, welfare) 2028-29 funding as yet unidentified	Yes				-					Environment
Provision	Waste Management		Provision for waste fleet IC100 units (CR) 2028-29	Yes				-					Environment
KS0	Waste Management		Purchase of Wheeled Bins (CR;RS)	No		160	160	165	168	168	176	185	Environment
						53,314	36,764	14,899	29,444	40,865	21,846	8,976	

Code /bid no.	Asset/Service Area		Description	Provision	C# ?	ORIGINAL	LATEST	ACTUAL	ORIGINAL	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	SPEND	BUDGET	BUDGET	BUDGET	BUDGET	
						2024-25	2024-25	2024-26	2025-26	2025-26	2026-27	2027-28	
						£'000	£'000		£'000		£'000	£'000	
FUNDING GENERAL													
Capital Receipts Unapplied - Brought forward						(582)	(897)	(897)	(528)	(666)	(2)	(2)	
Capital Receipts - Anticipated						(1,100)	5	(4)	-	-	-	-	
Capital Receipts Unapplied - Carried forward						671	528	666	66	2	2	2	
Revenue Contributions Reserve - Brought forward						(1,033)	(1,224)	(1,224)	124	(1,044)	(296)	(83)	
Budgeted Revenue Contribution						(500)	(500)	(500)	(1,500)	(1,500)	(1,500)	(500)	
Additional specific revenue contributions from departmental budgets and revenue grants.						(225)	(220)	(581)	(145)	(170)	(145)	-	
Revenue contribution: movement in reserves								-					
Revenue Contributions Reserve - revenue support/provisions.						133	260	78	42	225	-	-	
Balance of Revenue Contributions Reserve - carried forward						6	(124)	1,044	30	296	83	292	
Government & Agency Grants						(9,667)	(9,926)	(7,550)	(6,521)	(9,907)	(1,666)	-	
S106						(791)	(397)	(325)	(842)	(995)	(163)	(40)	
Other External Contributions						-	(42)	(55)	-	-	-	-	
Community Infrastructure Levy						(7,113)	(5,300)	(678)	(8,451)	(13,019)	(9,588)	(5,238)	
Prudential borrowing						(24,880)	(14,511)	(1,528)	(7,824)	(6,532)	(3,440)	(1,365)	
HOUSING								-					
Capital Receipts Unapplied - Brought forward						(3,435)	(3,614)	(3,614)	(3,700)	(3,610)	(3,697)	(3,692)	
Capital Receipts - Anticipated						(20)	(20)	(96)	(20)	(20)	(20)	(20)	
Capital Receipts - Right to Buy						-	-	-	-	-	-	-	
Revenue contributions								-					
Better Care Funding and other government grants.						(3,646)	(2,973)	(2,891)	(3,800)	(5,288)	(1,400)	(1,400)	
S106						(368)	-	-	(71)	(71)	(222)	-	
Other External Contributions						-	-	-	-	-	-	-	
Internal or Prudential Borrowing						(1,785)	(1,419)	(444)	-	(2,172)	(3,484)	(618)	
Capital Receipts Unapplied - Carried forward						1,021	3,610	3,700	3,696	3,606	3,692	3,688	
TOTAL FUNDING						(53,314)	(36,764)	(14,899)	(29,444)	(40,865)	(21,846)	(8,976)	
Programme Funding								-		-	-	-	
All Revenue contributions						(1,619)	(1,807)	(1,183)	(1,449)	(2,192)	(1,858)	(291)	
Capital Receipts						(3,445)	(388)	(246)	(486)	(688)	(25)	(24)	
Section 106						(1,159)	(397)	(325)	(913)	(1,066)	(385)	(40)	
Other External Contribution						-	(42)	(55)	-	-	-	-	
Grant						(13,313)	(12,899)	(10,441)	(10,321)	(15,196)	(3,066)	(1,400)	
Community Infrastructure Levy						(7,113)	(5,300)	(678)	(8,451)	(13,019)	(9,588)	(5,238)	
Prudential borrowing						(26,665)	(15,931)	(1,971)	(7,824)	(8,704)	(6,924)	(1,983)	
Total						(53,314)	(36,764)	(14,899)	(29,444)	(40,865)	(21,846)	(8,976)	
Balance of capital receipts							(4,143)	(4,366)	(3,672)	(3,698)	(3,694)	(3,690)	

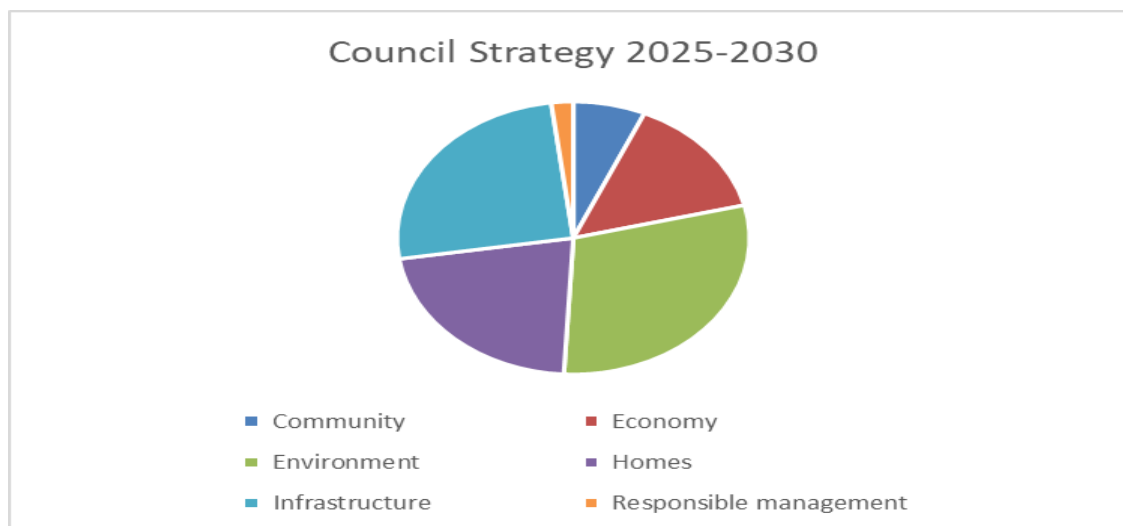
Funding breakdown



■ All Revenue contributions
 ■ Capital Receipts
 ■ Section 106
 ■ Other External Contribution
■ Grant
■ Community Infrastructure Levy
■ Prudential borrowing

Code /bid no.	Asset/Service Area		Description	Provision	C# ?	ORIGINAL	LATEST	ACTUAL	ORIGINAL	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	SPEND	BUDGET	BUDGET	BUDGET	BUDGET	
						2024-25 £'000	2024-25 £'000	2024-26	2025-26 £'000	2025-26	2026-27 £'000	2027-28 £'000	

Summary by Council Strategy priorities												
Community				2,429	2,135	2,607	2,234	3,074	1,666	-		
Economy				14,571	5,821	2,825	5,660	8,407	2,000	-		
Environment				16,664	14,881	1,701	8,528	7,393	8,752	5,173		
Homes				8,847	4,978	3,369	4,125	8,315	5,160	2,072		
Infrastructure				10,566	8,681	4,230	8,347	12,684	3,659	1,690		
Responsible management				237	268	167	550	792	609	41		
Totals				53,314	36,764	14,899	29,444	40,865	21,846	8,976		



Key:

EC External Contributions

S106 S106 - Section 106 developer contribution

CIL Community Infrastructure Levy

GG Government Grant

CR Capital Receipts

RS Revenue Savings

PB Prudential Borrowing

C Project complete. Where this relates to payment of a contribution, indicates contribution has been paid.



Climate Change project

✓

Budget carried forward from previous years

Bold**Denotes a change in the programme**

Description	Forecast 2025/26	Forecast 2026/27	Forecast 2027/28
UPDATED BUDGET 25.2.25	19,751,750	17,339,830	16,870,610
Major budget variations :			
Development management - extra income at end of July	-50,000	-50,000	-50,000
- land charges income shortfall at end of July	0	0	0
Development management pre-planning application charging	0	0	0
Planning appeal costs	0	0	0
Finance- net finance investment extra income projected at end of July	-182,980	0	0
Minimum Revenue Provision Latest	0	0	0
New burdens funding	0	0	0
Democratic services - additional costs to review the Constitution	40,000	0	0
Economy & assets - general rental income shortfall in income forecast at end of July	0	0	0
- car parking extra income at end of July	0	0	0
- utilities savings forecast at end of July	0	0	0
New capital project savings/income	0	0	0
Additional repairs and maintenance costs	0	0	0
Licensing - extra income forecast at end of July	0	0	0
- markets shortfall in income forecast at end of July	0	0	0
Environmental - fuel decrease in costs	-120,000	-120,000	-120,000
- waste savings sharing forecast - decreased income	0	0	0
- leasing costs - new fleet	0	0	0
- other income variations - recycling sales	225,000	225,000	225,000
- other income - recycling credits	0	0	0
- extended producer responsibility income	-365,720	-365,720	-365,720
Leisure - increase in memberships/swimming/general income - end of July	-200,000	-200,000	-200,000
Strata savings from 1 April 2025 compared to budget	0	0	0
Estimated salary vacancy savings/pressures	49,510	50,990	52,520
Utility cost savings	0	0	0
Council tax surplus 2024/25 Teignbridge share for 2025/26	0	0	0
Use previous year extra reserves to reduce shortfall/increase surplus	0	0	0
ESTIMATED -SURPLUS/SHORTFALL	-604,190	-459,730	-458,200

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TEIGNBRIDGE DISTRICT COUNCIL TREASURY MANAGEMENT:
AUTHORISED LENDING LIST FROM 09 SEPTEMBER 2025

The current authorised lending list has been updated to take account of changes in ratings and banks and is shown below for approval. The list applies both to investments made direct with counterparties and those placed via agency or custody arrangements with third parties such as treasury advisors or financial management companies. The use of such arrangements provides access to a wider range of counterparties (all of which must be included on the list below and assessed on the same security criteria).

Specified Investments

Type of Lender	Details	
1. Current Banker	Lloyds Bank	£3,000,000 limit
2. Local Authorities	All	No limit
3. UK Debt Management Office Deposit Facility (UK government AA-/Aa3/AA rated) no limit.		
4. UK Treasury Bills (UK government AA-/Aa3/AA rated) no limit.		
5. Top UK-registered Banks and Building Societies, subject to satisfactory ratings. Updated below to reflect information provided by treasury advisors.		

Institution	Tier	90 day limit	180 day limit	364 day limit	Overall limit
		£	£	£	£
Handelsbanken plc	1	3,000,000	2,000,000	1,000,000	3,000,000
HSBC Bank plc	1	3,000,000	2,000,000	1,000,000	3,000,000
Lloyds Bank plc and Bank of Scotland plc	1	3,000,000	2,000,000	1,000,000	3,000,000
Nationwide Building Society	1	3,000,000	2,000,000	1,000,000	3,000,000
NatWest Bank	1	3,000,000	2,000,000	1,000,000	3,000,000
Royal Bank of Scotland	1	3,000,000	2,000,000	1,000,000	3,000,000
Santander UK plc	1	3,000,000	2,000,000	1,000,000	3,000,000
Skipton Building Society	2	2,000,000	1,000,000		2,000,000
Standard Chartered Bank	2	2,000,000	1,000,000		2,000,000
Sumitomo Mitsui Banking Corporation Europe Ltd	2	2,000,000	1,000,000		2,000,000
Yorkshire Building Society	2	2,000,000	1,000,000		2,000,000
Close Brothers Ltd	3	1,000,000			1,000,000
Coventry Building Society	3	1,000,000			1,000,000
Goldman Sachs International Bank	3	1,000,000			1,000,000
Leeds Building Society	3	1,000,000			1,000,000
Principality Building Society	3	1,000,000			1,000,000

6. Money market funds, subject to maintenance of AAAmf rating.		
CCLA Public Sector Deposit Fund	AAAmf	£3,000,000 limit
Abrdn Liquidity Fund	AAAmf	£3,000,000 limit
Blackrock Liquidity Fund	AAAmf	£3,000,000 limit
LGIM Liquidity Fund	AAAmf	£3,000,000 limit
Morgan Stanley Liquidity Fund	AAAmf	£3,000,000 limit

TEIGNBRIDGE DISTRICT COUNCIL TREASURY MANAGEMENT:
AUTHORISED LENDING LIST FROM 09 SEPTEMBER 2025

7. Non-specified: CCLA Property and Diversified Income Funds - £2,000,000 limit
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Bank regulations force banks to maintain “capital buffers”, classifying their deposits according to duration. Instant access accounts and short deposits are not attractive to banks as they cannot be counted towards those buffers. For this reason, interest rates on most “call” accounts remain lower than fixed deposits.

Other Non-specified investments

These will be considered on a case-by case basis, using the decision-making framework laid out in the Commercial Strategy and the requirements of the Prudential Code and Statutory Guidance on Investments and Minimum Revenue Provision.

Investments which may be considered include

- Renewable energy/social impact investments

- On-lending to key partners/stakeholders in relation to jointly beneficial projects

- Lending in instances where doing so would protect the local economy

Teignbridge District Council Treasury Management Year End Review 2024-25

Teignbridge District Council has adopted CIPFA's *Treasury Management in the Public Services: Code of Practice and Cross-Sectoral Guidance Notes 2021 Edition*. One of the requirements is the provision of a year-end report of treasury management activities.

Activities Undertaken: Daily lending and borrowing from 1 April 2024 to 31 March 2025:

Fixed lending

Shaded rows indicate start or end dates falling into other years. Interest shown relates to those days in 2024-25.

Borrower	Rate (%)	Amount	Start date	End date	Days in year	Interest (£)
Nationwide	4.630	1,000,000	15/05/2023	13/05/2024	42	5,327.67
Lloyds	5.300	1,000,000	22/09/2023	20/09/2024	172	24,975.34
Blackpool Council	5.550	3,000,000	15/01/2024	19/04/2024	18	8,210.96
West Berkshire Council	5.630	1,000,000	15/01/2024	17/06/2024	77	11,876.99
Debt Management Office	5.180	3,000,000	15/01/2024	19/04/2024	18	7,663.56
Santander	5.300	1,000,000	16/01/2024	15/01/2025	289	41,964.38
Debt Management Office	5.180	3,000,000	01/02/2024	19/04/2024	18	7,663.56
Debt Management Office	5.180	1,000,000	09/02/2024	19/04/2024	18	2,554.52
Debt Management Office	5.190	500,000	15/02/2024	08/04/2024	7	497.67
Debt Management Office	5.190	1,500,000	15/02/2024	22/04/2024	21	4,479.04
Debt Management Office	5.190	1,000,000	15/02/2024	23/04/2024	22	3,128.22
Debt Management Office	5.190	1,500,000	15/02/2024	26/04/2024	25	5,332.19
Debt Management Office	5.190	1,000,000	01/03/2024	19/04/2024	18	2,559.45
Debt Management Office	5.190	2,500,000	01/03/2024	26/04/2024	25	8,886.99
Debt Management Office	5.190	1,000,000	05/03/2024	30/04/2024	29	4,123.56
Debt Management Office	5.185	500,000	21/03/2024	30/04/2024	29	2,059.79

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Borrower	Rate (%)	Amount	Start date	End date	Days in year	Interest (£)
Debt Management Office	5.185	500,000	25/03/2024	30/04/2024	29	2,059.79
Lloyds	5.290	500,000	27/03/2024	30/04/2024	29	2,101.51
Debt Management Office	5.175	5,000,000	02/04/2024	28/05/2024	56	39,698.63
Debt Management Office	5.190	1,000,000	04/04/2024	05/04/2024	1	142.19
Debt Management Office	5.190	1,000,000	15/04/2024	03/05/2024	18	2,559.45
Debt Management Office	5.190	4,000,000	15/04/2024	20/05/2024	35	19,906.85
Debt Management Office	5.190	1,500,000	15/04/2024	23/05/2024	38	8,104.93
Debt Management Office	5.190	1,000,000	16/04/2024	17/04/2024	1	142.19
Debt Management Office	5.190	1,000,000	17/04/2024	19/04/2024	2	284.38
Debt Management Office	5.195	1,000,000	19/04/2024	28/05/2024	39	5,550.82
Debt Management Office	5.190	1,000,000	25/04/2024	28/05/2024	33	4,692.33
Debt Management Office	5.190	1,000,000	30/04/2024	28/05/2024	28	3,981.37
Debt Management Office	5.195	2,500,000	01/05/2024	28/05/2024	27	9,607.19
Debt Management Office	5.200	2,500,000	01/05/2024	19/06/2024	49	17,452.05
Debt Management Office	5.190	2,000,000	03/05/2024	03/07/2024	61	17,347.40
Debt Management Office	5.185	1,000,000	07/05/2024	21/06/2024	45	6,392.47
Debt Management Office	5.165	1,000,000	08/05/2024	22/07/2024	75	10,613.01
Debt Management Office	5.175	1,000,000	13/05/2024	03/07/2024	51	7,230.82
Debt Management Office	5.190	3,000,000	15/05/2024	16/05/2024	1	426.58
Debt Management Office	5.190	3,000,000	15/05/2024	03/06/2024	19	8,104.93
Debt Management Office	5.175	2,000,000	15/05/2024	03/07/2024	49	13,894.52
Debt Management Office	5.180	3,000,000	16/05/2024	03/07/2024	48	20,436.16
Cheshire East Council	5.150	3,000,000	03/06/2024	17/03/2025	287	121,483.56
Aberdeen City Council	5.150	3,000,000	17/06/2024	17/03/2025	273	115,557.53

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Borrower	Rate (%)	Amount	Start date	End date	Days in year	Interest (£)
Blackpool Council	5.250	3,000,000	17/06/2024	18/10/2024	123	53,075.34
Debt Management Office	5.180	1,000,000	20/05/2024	03/07/2024	44	6,244.38
Debt Management Office	5.200	1,500,000	30/05/2024	03/07/2024	34	7,265.75
Debt Management Office	5.205	1,000,000	31/05/2024	23/07/2024	53	7,557.95
Debt Management Office	5.200	1,000,000	03/06/2024	22/07/2024	49	6,980.82
Debt Management Office	5.210	4,000,000	03/06/2024	08/08/2024	66	37,683.29
Debt Management Office	5.190	1,000,000	04/06/2024	03/07/2024	29	4,123.56
Debt Management Office	5.190	1,000,000	20/06/2024	08/08/2024	49	6,967.40
Debt Management Office	5.190	1,000,000	28/06/2024	01/07/2024	3	426.58
Debt Management Office	5.185	5,500,000	01/07/2024	08/08/2024	38	29,689.45
Debt Management Office	5.030	1,000,000	05/07/2024	03/01/2025	182	25,081.10
Debt Management Office	5.150	1,000,000	10/07/2024	12/08/2024	33	4,656.16
Debt Management Office	5.030	1,000,000	11/07/2024	03/01/2025	176	24,254.25
Debt Management Office	5.120	7,000,000	15/07/2024	13/09/2024	60	58,915.07
Debt Management Office	5.140	1,000,000	23/07/2024	19/08/2024	27	3,802.19
Debt Management Office	5.070	1,000,000	30/07/2024	19/08/2024	20	2,778.08
Debt Management Office	5.030	2,000,000	01/08/2024	23/08/2024	22	6,063.56
Debt Management Office	4.945	3,000,000	01/08/2024	13/09/2024	43	17,476.85
Debt Management Office	4.920	1,000,000	05/08/2024	13/09/2024	39	5,256.99
Debt Management Office	4.760	8,000,000	15/08/2024	07/02/2025	176	183,618.63
Debt Management Office	4.940	1,000,000	23/08/2024	09/09/2024	17	2,300.82
Debt Management Office	4.930	1,000,000	28/08/2024	19/09/2024	22	2,971.51
Debt Management Office	4.940	1,000,000	02/09/2024	19/09/2024	17	2,300.82
Debt Management Office	4.940	1,000,000	02/09/2024	23/09/2024	21	2,842.19

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Borrower	Rate (%)	Amount	Start date	End date	Days in year	Interest (£)
Debt Management Office	4.935	2,000,000	02/09/2024	27/09/2024	25	6,760.27
Debt Management Office	4.930	1,000,000	02/09/2024	07/10/2024	35	4,727.40
Debt Management Office	4.925	1,000,000	02/09/2024	18/10/2024	46	6,206.85
Debt Management Office	4.930	500,000	13/09/2024	27/09/2024	14	945.48
Debt Management Office	4.900	1,000,000	16/09/2024	23/09/2024	7	939.73
Debt Management Office	4.890	4,500,000	16/09/2024	18/10/2024	32	19,292.05
London Borough of Waltham Forest	4.850	3,000,000	16/09/2024	16/05/2025	242	78,530.14
Blackpool Council	4.900	3,000,000	18/10/2024	19/05/2025	213	66,452.05
Debt Management Office	4.890	1,000,000	17/09/2024	18/10/2024	31	4,153.15
Lloyds	4.950	1,000,000	20/09/2024	18/10/2024	28	3,797.26
Debt Management Office	4.940	4,000,000	01/10/2024	18/10/2024	17	9,203.29
Debt Management Office	4.940	1,000,000	01/10/2024	21/10/2024	20	2,706.85
Debt Management Office	4.940	1,000,000	14/10/2024	21/10/2024	7	947.40
Debt Management Office	4.865	6,000,000	15/10/2024	25/11/2024	41	32,788.77
Debt Management Office	4.940	1,000,000	15/10/2024	23/10/2024	8	1,082.74
Debt Management Office	4.940	1,000,000	15/10/2024	25/10/2024	10	1,353.42
Lloyds	4.860	1,000,000	18/10/2024	19/11/2024	32	4,260.82
Debt Management Office	4.940	1,000,000	29/10/2024	04/11/2024	6	812.05
Debt Management Office	4.805	1,000,000	01/11/2024	19/11/2024	18	2,369.59
Debt Management Office	4.790	4,000,000	01/11/2024	25/11/2024	24	12,598.36
Falkirk Council	5.050	3,000,000	15/11/2024	03/01/2025	49	20,338.36
Debt Management Office	4.765	1,000,000	04/11/2024	22/11/2024	18	2,349.86
Debt Management Office	4.745	500,000	05/11/2024	18/11/2024	13	845.00
Debt Management Office	4.700	500,000	15/11/2024	25/11/2024	10	643.84

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Borrower	Rate (%)	Amount	Start date	End date	Days in year	Interest (£)
Debt Management Office	4.710	2,000,000	15/11/2024	19/12/2024	34	8,774.79
Debt Management Office	4.705	1,250,000	15/11/2024	30/12/2024	45	7,250.86
Debt Management Office	4.705	1,000,000	15/11/2024	03/01/2025	49	6,316.30
Debt Management Office	4.700	1,000,000	02/12/2024	19/12/2024	17	2,189.04
Debt Management Office	4.700	3,200,000	02/12/2024	03/01/2025	32	13,185.75
South Lanarkshire Council	5.000	3,000,000	16/12/2024	07/02/2025	53	21,780.82
Debt Management Office	4.700	1,500,000	16/12/2024	03/01/2025	18	3,476.71
Debt Management Office	4.695	1,900,000	16/12/2024	20/01/2025	35	8,553.90
Debt Management Office	4.690	1,500,000	16/12/2024	27/01/2025	42	8,095.07
Debt Management Office	4.710	1,000,000	02/01/2025	23/01/2025	21	2,709.86
Debt Management Office	4.695	500,000	02/01/2025	10/02/2025	39	2,508.29
Debt Management Office	4.675	2,500,000	02/01/2025	19/02/2025	48	15,369.86
Debt Management Office	4.670	1,500,000	02/01/2025	21/02/2025	50	9,595.89
Debt Management Office	4.665	1,500,000	02/01/2025	24/02/2025	53	10,160.75
Debt Management Office	4.700	1,500,000	15/01/2025	17/01/2025	2	386.30
Debt Management Office	4.580	1,000,000	15/01/2025	17/03/2025	61	7,654.25
Debt Management Office	4.580	2,500,000	15/01/2025	19/03/2025	63	19,763.01
Debt Management Office	4.575	1,000,000	15/01/2025	21/03/2025	65	8,147.26
Debt Management Office	4.575	1,500,000	15/01/2025	24/03/2025	68	12,784.93
Debt Management Office	4.550	1,000,000	17/01/2025	17/04/2025	90	9,224.66
Debt Management Office	4.535	2,000,000	22/01/2025	28/03/2025	65	16,152.05
Debt Management Office	4.470	1,000,000	03/02/2025	23/04/2025	79	6,980.55
Debt Management Office	4.470	1,500,000	03/02/2025	17/04/2025	73	10,470.82
Debt Management Office	4.485	500,000	03/02/2025	10/03/2025	35	2,150.34

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Borrower	Rate (%)	Amount	Start date	End date	Days in year	Interest (£)
Debt Management Office	4.475	500,000	03/02/2025	28/03/2025	53	3,248.97
Debt Management Office	4.450	2,300,000	12/02/2025	25/04/2025	72	13,459.73
Debt Management Office	4.460	4,000,000	17/02/2025	17/04/2025	59	21,016.99
Debt Management Office	4.410	500,000	17/02/2025	02/07/2025	135	2,597.67
Debt Management Office	4.445	1,000,000	24/02/2025	19/05/2025	84	4,384.11
Debt Management Office	4.450	2,000,000	28/02/2025	03/03/2025	3	731.51
Debt Management Office	4.460	4,000,000	03/03/2025	17/04/2025	45	14,174.25
Debt Management Office	4.455	1,000,000	03/03/2025	28/03/2025	25	3,051.37
Debt Management Office	4.46	700,000	03/03/2025	25/04/2025	53	2,480.49
Debt Management Office	4.45	1,200,000	17/03/2025	28/03/2025	11	1,609.32
Debt Management Office	4.45	1,000,000	25/03/2025	17/04/2025	23	853.42

Sub-total fixed lending

£1,646,801.91

Deposits were also made into the following call accounts and money market funds, dependent upon cash flow:

Bank	Account terms	Interest Earned £
Santander UK plc	2.56% - 3.31%	1,552.26
Public Sector Deposit Fund	4.4731% - 5.2610%	147,852.16
Lloyds Call account	4.34% - 5.4%	61,300.51
Aberdeen Standard	4.5236% - 5.2398%	137,737.38
Lloyds plc deposit/current account	0.01% - 1.75%	588.48
Sub-total call accounts and money market funds		£349,030.77
Grand total all lending		£1,995,832.70

Temporary Borrowing 1 April 2024 to 31 March 2025:

Lender	Terms %	Amount lent £	Dates	Days lent in year	Interest paid in year £
Lloyds Bank	Base + 1%	Variable	Overdraft agreement	1	0.45

Appendix 4

Teignbridge District Council Interim Performance Report for the Period 1 April 2024 to 31 March 2025

	Apr-Mar 2023-24	Apr-Mar 2024-25
(i) Short Term Funds Invested		
Interest received and receivable for the period	£1,936,259	£1,995,833
Maximum period of investment on any one loan made in the period (loans roll into 2023-24)	333 days	287 days
“Fixed” investment rates in period.	4.05% - 5.63%	4.63% - 5.25%
(ii) Short Term Funds Borrowed		
Interest paid and payable for the period	£0	£0
Number of new “fixed” loans borrowed in the period	0	0
Maximum period of borrowing on any one “fixed” loan borrowed in the period.	0	0
“Fixed” borrowing rates.	n/a	n/a
(iii) Average Net Interest Rate Earned	4.88%	4.96%
(iv) Average Short Term Net Lending	£39,713,330	£40,256,673

Regular Monitoring

Monthly reports are prepared for the Chief Finance Officer which forecast interest payable and receivable for the year. The Chief Finance Officer presents a monthly report to CMT and updates the Executive Committee on a quarterly basis. These reports include any policy updates, such as changes to the official lending list, based on the latest ratings information. Full council receives an annual review and strategy statement and a mid-year review.

Total net interest received in 2024-25 was £1,995,833. This compares to £1,936,259 in 2023-24. This increase was due to slightly higher average interest rate achieved and a slight increase in funds available (attributable to an increase in capital grants unapplied). Average interest rates increased from 4.88% in 2023-24 to 4.96% in 2024-25. Base rate decreased as follows during the year, as lowering interest rates is the main measure employed by the Bank of England (BOE) to encourage growth in the economy:

Rate as at	01/04/24	5.25%
	01/08/24	5.00%
	07/11/24	4.75%
	06/02/25	4.50%

The compounded 12-month SONIA (Sterling Overnight Index Average) rate as at 31 March 2025 was %. 5.02%. The Teignbridge average is slightly lower because for a proportion of investments, the Council uses flexible call accounts and shorter-term investments to manage day-to-day cash flow needs. The interest rates for these investments are generally lower than for longer-term, fixed investments.

Treasury Management Indicators

These are part of the Prudential Indicators, as agreed at Full Council on 27 February 2024. They are available on request or on the Teignbridge website agenda for that meeting.

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**Teignbridge District Council
Executive
9th September 2025
Part i**

Local Government Reorganisation

Purpose of Report

To provide an update in relation to the proposals for both Local Government Reorganisation and Devolution.

Recommendation(s)

The Executive RESOLVES to:

1. Note the update on local government reorganisation.
2. Delegate authority to the Managing Director, in consultation with the Executive Member for Local Government Reorganisation and Devolution, to continue to develop proposals for the form and coverage of future principal authorities.
3. Report back to the next Executive meeting with an update on the preparation of the Business Case.

Financial Implications

These are as set out in section 3.1.

Gordon Bryant

Head of Financial Services and Audit

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Legal Implications

There are no direct legal implications arising from this report. See section 3.2 for more details on potential implications.

Charlie Fisher - Democratic Services Team Leader and Deputy Monitoring Officer

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Risk Assessment

These are as set out in section 3.3.

Tom Pearce – Project Manager

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Environmental/ Climate Change Implications

There are no direct environmental or climate change implication arising from this report. Broader implications are outlined in section 3.4

Tom Pearce – Project Manager

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Report Author

Thomas Pearce

Project Manager

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Executive Member

Cllr Charles Nuttall - Executive Member for Local Government Reorganisation and Devolution

Appendices

Background Papers

1. [Report for Extraordinary Full Council 9th January 2025](#)
2. [MHCLG Letter to Leaders - Publication of English Devolution White Paper](#)
3. [English Devolution White Paper: Power and partnership: Foundations for growth - GOV.UK](#)
4. [English Devolution White Paper - Briefing for DCN Members December 2024 FINAL](#)
5. [Local Government Reorganisation Report - Full Council 25th February 2025](#)
 - a. [Appendix 1 to above report - Devon wide thematic maps](#)
 - b. [Appendix 2 to above report - Population data and profile based on current local authority areas](#)
6. [Interim Plan Submission of 21st March 2025](#)
7. [Getting it right for Devon - Interim plan - Devon County Council](#)
8. [LGR Interim Plan feedback letter by government - 15 May 2025 - Teignbridge District Council](#)
9. [Devon councils unite behind devolution push - News](#)

1. Purpose

- 1.1.** The purpose of this report is to update the Executive on the status of Local Government Reorganisation (LGR), including the position of authorities around Devon, the work undertaken by officers and commissioned companies on LGR, the financial implications of this, alongside the results of the consultation work undertaken by TDC to date. The report further seeks continuing authority for the Managing Director, in consultation with the Executive Member for Local Government Reorganisation, to continue to develop proposals for the form and coverage of future principal authorities.

2. REPORT DETAIL

2.1. Overview

- 2.1.1.** The government white paper, published in December 2024 (appendix 3) set out future policy for local government in the United Kingdom, including the proposal to create unitary authorities in all remaining two-tier (district and county council) areas.
- 2.1.2.** Following the extraordinary Full Council meeting of the 9th of January 2025 and the report taken to Full Council on the 25th of February Teignbridge District Council was a signatory to an interim submission on 21st March 2025 proposing the examination of a '1-4-5' option for future unitary council structure in Devon.
- 2.1.3.** The majority of district councils (bar Exeter) and Torbay Council were signatories to this interim submission, but authorities across Devon have outlined alternatives and are working towards final proposals on different boundaries.
- 2.1.4.** North Devon Council have begun work on a Northern Devon Council option, proposing a unitary council which covers North Devon, Torridge and Mid-Devon, with a second option under review which also includes West Devon.
- 2.1.5.** Devon County Council submitted an interim proposal to examine six options, as shown in Appendix 7.
- 2.1.6.** Torbay Council proposed three options in order of preference, their first choice being to remain with their existing boundaries, the second choice

being to expand to the boundaries of the South Devon Local Care Partnership, taking in approximately 80% of Teignbridge and 50% of the South Hams by area, with their third preference being the 1-4-5 model.

- 2.1.7. Plymouth City Council have proposed an expanded city-based council incorporating the 13 parishes below from South Hams. At present they have proposed no solution for the remainder of the county.

13 Parishes from within South Hams District Council		
Bickleigh Shaugh Prior Sparkwell Brixton Wembury	Cornwood Harford Ugborough Ivybridge	Ermington Yealmpton Holbeton Newton and Noss

- 2.1.8. Exeter City Council have proposed an expanded city based unitary council, taking in the parishes below from Teignbridge, East Devon and Mid Devon. Their proposal includes the Plymouth expansion described above, with the remainder of Devon becoming a single horseshoe shaped unitary.

15 Parishes from within Teignbridge District Council	28 Parishes from within East Devon District Council		6 Parishes from within Mid Devon District Council
Dawlish Town Ashcombe Mamhead Starcross Kenton Chudleigh Town Powderham Exminster Kenn Dunchideock Shillingford St George Ide Holcombe Burnell Whitestone Tedburn St Mary	Exmouth Woodbury Lympstone Otterton East Budleigh Budleigh Salterton Colaton Raleigh Bicton Upton Pyne Brampford Speke Stoke Cannon Nether Exe Rewe Huxham	Poltimore Broadclyst Clyst Hydon Clyst St Lawrence Whimble Cranbrook Rockbeare West Hill Aylesbeare Farringdon Clyst Honiton Sowton Clyst St Mary Clyst St George	Cheriton Bishop Hittisleigh Colebrook Credition Town Credition Hamlets Newton St Cyres

2.2. Interim Submission Feedback

- 2.2.1. MHCLG provided written feedback on the 15th of May to all Devon authorities following the submissions of interim plans in March (Appendix 8). The feedback highlighted that any proposal should meet these six key criteria:

1. A proposal should seek to achieve for the whole of the area concerned the establishment of a single tier of local government.
2. Unitary local government must be the right size to achieve efficiencies, improve capacity and withstand financial shocks.
3. Unitary structures must prioritise the delivery of high quality and sustainable public services to citizens.
4. Proposals should show how councils in the area have sought to work together in coming to a view that meets local needs and is informed by local views.
5. New unitary structures must support devolution arrangements.
6. New unitary structures should enable stronger community engagement and deliver genuine opportunity for neighbourhood empowerment.

2.3. Mayoral Strategic Authority

- 2.3.1. The English Devolution and Community Empowerment Bill, introduced to Parliament in July 2025, represents a landmark shift in the governance of England, aiming to decentralise power from Whitehall to local leaders. Building on the 2024 English Devolution White Paper, the Bill establishes a statutory framework for devolved governance, enabling local authorities to take greater control over public services, economic development, and community assets.
- 2.3.2. It introduces a new category of governance—Strategic Authorities—structured into three tiers: Foundation, Mayoral, and Established Mayoral. These tiers determine the scope of devolved powers available to each authority. The Bill also includes reforms to local government structures, neighbourhood governance, and community rights, such as expanding the community right to bid into a community right to buy.
- 2.3.3. The powers conferred upon these Strategic Authorities are extensive and categorised under seven key areas of competence: transport and infrastructure, skills and employment, housing and planning, economic development, environment and net zero, health and public service reform, and public safety.

- 2.3.4. Mayoral Strategic Authorities will have access to broader powers, including the ability to appoint commissioners for each area of competence and to raise revenue through mayoral precepts. They will also be granted borrowing powers, subject to initial approval by the Secretary of State.
- 2.3.5. Established Mayoral Strategic Authorities, meeting additional governance criteria, will have the right to request further devolved powers and funding. This tiered approach ensures flexibility while promoting consistency and equity across England's devolved regions.
- 2.3.6. The leaders of all Devon authorities submitted a letter to government ministers calling for the creation of a South West Peninsula Mayoral Strategic Authority, covering the whole of Devon and replacing the current Devon and Cornwall Combined Authority. The creation of such a body would follow local government reorganisation in 2028 or later.

2.4. **Engagement Activities**

- 2.4.1. In line with the interim feedback letter and where appropriate in collaboration with other Devon authorities we have carried out engagement with stakeholders from across the district.
- 2.4.2. This has included a Member Workshop, an all-staff briefing, public engagement events at 11 locations across Teignbridge, and a survey which has been promoted through our social media platforms and partners such as Town and Parish Councils.
- 2.4.3. Devon Association of Local Councils (DALC) has carried out engagement work with Towns and Parishes on our behalf.
- 2.4.4. Key organisational stakeholders, such as Dartmoor National Park Authority, Police, and the health service, have and are being met on an individual basis, with larger meetings scheduled for stakeholders such as further education Colleges, secondary schools and representatives of the community and voluntary sector.
- 2.4.5. At the closing date of the 26th of August, the consultation has received a total of 1,753 responses, indicating strong public engagement. A substantial majority—96.18%—of respondents reported living in Teignbridge, while 23.16% work in the district and 7.42% run a business there.

- 2.4.6. In terms of response capacity, 94.12% of participants responded as residents, with smaller proportions identifying as businesses (1.71%), parish or town councils (1.31%), and voluntary or community, or other organisations such as schools, health providers etc. (2.86%).
- 2.4.7. The age profile of respondents was notably older than the district average. Individuals aged 65 and over comprised 47.65% of responses, compared to 27% of Teignbridge's overall population in that age group. Those aged 55 to 64 made up 26.22% of respondents, further highlighting the predominance of older adults in the consultation. This may reflect higher civic engagement among older residents or the relevance of the consultation topics to this demographic.
- 2.4.8. Ethnically, 97.10% of respondents identified as White, closely aligning with the district's demographic, where over 96% of residents are White. Regarding health and disability, 23.9% of respondents reported having a disability or long-term health condition, which is slightly higher than the district's age-standardised rate of 18.6% for residents reporting some level of disability. This may reflect increased engagement from individuals with lived experience of health-related challenges, particularly in consultations concerning community services and accessibility.
- 2.4.9. Residents were asked place-based questions on locations where they worked, shopped and socialised. The table below gives summary details of how responses mapped to existing local authority districts. The 'unmapped/other' category contains those responses which could not be mapped to an existing local authority, such as people who socialise in 'Dartmoor', 'South Devon', 'Coastal Areas', people whose work locations were 'Various' or 'Mobile', and people who shopped 'Online'.

Local authority district	Total mentions	Work/ Education	Shopping	Social/Culture
Teignbridge	3,963	681	1,717	1,565
Exeter	977	194	426	357
Unmapped/Other*	862	170	249	443
Torbay	375	69	143	163
South Hams	152	20	56	76

Plymouth	103	15	22	66
East Devon	33	3	11	19
West Devon	19	3	10	6

2.4.10. Looking at commuting flows, most respondents live in the TQ12 outward area (Newton Abbot/Kingsteignton/Kingskerswell; 556 entries), followed by TQ13 (Bovey Tracey/Ashburton/Moretonhampstead; 265), TQ14 (Teignmouth/Shaldon; 229), EX7 (Dawlish; 156), and EX6 (Exminster/Teign Valley; 142).

2.4.11. Work/education locations are dominated by Newton Abbot (273 mentions) and Exeter (194), with Teignmouth (91), Dawlish (73) and Torquay (42) forming the next tier.

2.4.12. Looking at how residence and work pair up:

- TQ12 residents most often cite Newton Abbot (162), then Exeter (33) and Torquay (21);
- TQ14 residents lean to Teignmouth (50), then Exeter (25) and Newton Abbot (15);
- EX7 residents split between Dawlish (43) and Exeter (26);
- EX6 residents mainly list Exeter (48).

2.4.13. Overall, that points to strong intra-Teignbridge flows with Exeter as the principal external pull.

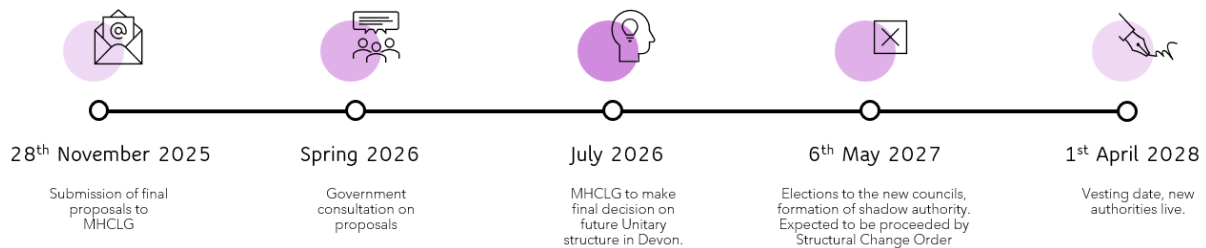
2.5. Programme and next steps

2.5.1. In collaboration with district authorities across Devon, we have jointly commissioned KPMG to assist with the development of a final proposal submission.

2.5.2. An element of work which needs to be completed at the earliest opportunity is the completion of an Options Appraisal, which will examine the alignment of the different proposed models for future unitary authorities in Devon against the six criteria laid down by the government.

2.5.3. Following this options appraisal, officers will be in a stronger position to prepare a formal submission.

- 2.5.4. Pixel Financial Management have been commissioned to examine the levels of income and expenditure, along with the levels of debt and options to service this, across any new authority.
- 2.5.5. Officers will continue, in conjunction with the Executive Member for Local Government Reorganisation, the work to analyse the proposals coming forward for new unitary authorities.
- 2.5.6. This is the anticipated timeline for the major milestones in Local Government Reorganisation.



3. Implications, Risk Management and Climate Change Impact

3.1. Financial

- 3.1.1. Central government has provided to local authorities in Devon £383,326 to assist with the cost of developing new unitary structures. This has been split equally across all councils. Teignbridge's share is £34,484.
- 3.1.2. This has been used to meet the costs of commissioned work as set out below. The total paid and commissioned to date is £31,910. Further costs may yet arise as the 1:4:5 model is tested or as further models are developed. Additional funds will have to be sought for this.

	£ Paid	£ Commitment	Description
East Devon DC	2,806	9,354*	Project management
Pixel	1,000	0	Financial Modelling
KPMG	0	18,750^	Business Case production
	3,806	28,104	

*The total of the amount paid, and the amount committed to EDDC is equal to twelve months project management support. Costs could accrue beyond the twelve-month period.

^The amount shown as committed to KPMG is equivalent to an equal split of the estimated cost of producing the Business Case (£150,000) divided between the eight contributing partners.

3.1.3 In addition to the costs shown in the table there are direct costs to Teignbridge that have arisen as a consequence of the engagement work. This has currently been funded by the service, but a corporate contribution may yet be required.

3.2. Legal

3.2.1. There are no specific legal implications arising from the report. The request for proposals to be brought forward are done under the Secretary of State's powers under Part 1 (Structural and Boundary Change) of the Local Government and Public Involvement in Health Act 2007.

3.2.2. The final decision on a proposed restructure is made by the Secretary of State. A restructure does not require the affected councils to give formal consent. There is no mechanism for the public to support or oppose restructuring through a petition or a referendum.

3.3. Risks

3.3.1. If we do not engage with the process, the design of the form and coverage of future unitary authorities will be completed without sufficient input from Teignbridge residents and stakeholders.

3.4. Environmental/Climate Change Impact

3.4.1. There are no direct climate impacts arising from this report. Any future authority would be expected to address the climate emergency and work to reduce carbon emissions in the district.

3.4.2. As devolution proposals progress, there is an opportunity to explore how strategic delivery and planning for homes, employment, energy supply, transport and other services over larger geographies could produce good outcomes for the environment and people living in Teignbridge

4. CONSIDERATION OF ALTERNATIVE OPTIONS

4.1. The alternative options to the proposed recommendation are:

- Do not engage with development of a final submission. This is not recommended as the best interests of the district will not be represented in the design of any new authority.

5. CONCLUSION

- 5.1. There are varied options currently proposed by authorities across Devon and work is needed to understand the detailed impact of these options on Teignbridge residents in terms of both efficient and effective of delivery of essential services.
- 5.2. There will be competing demands for the design of any new authority, having economies of scale and financial resilience whilst maintaining a connection to place and local approach, and providing efficiency savings whilst improving the delivery of children's and adults' services.
- 5.3. The delegation of authority to the Managing Director in collaboration with the Executive Member for Local Government Reorganisation to continue work to develop proposals for future unitary authorities in Devon will enable this work to progress at the necessary speed to return to Full Council later this year with a recommendation for submission in November.

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Teignbridge District Council
Executive
9th September 2025
Part I

Procurement Strategy

Purpose of Report

To seek support for the adoption and implementation of the new procurement strategy.

Recommendation(s)

That the Executive adopt the new Procurement Strategy.

Financial Implications

Martin Flitcroft – S151 Officer and Director of Corporate Services

Email: martin.flitcroft@teignbridge.gov.uk

Please see section 3.1 of the report

Legal Implications

Paul Woodhead – Head of Legal and Democratic Services and Monitoring Officer

mail: Paul.Woodhead@teignbridge.gov.uk

Please see section 3.2 of the report

Risk Assessment

Rosanna Wilson – Corporate Procurement Officer

Email: rosanna.wilson@teignbridge.gov.uk

Please see section 3.3 of the report

Environmental/ Climate Change Implications

Will Elliott – Climate Change Officer

Email: William.elliott@teignbridge.gov.uk

Please see section 3.4 of the report

Report Author

Rosanna Wilson – Corporate Procurement Officer

Email: rosanna.wilson@teignbridge.gov.uk

Executive Member

Cllr John Parrott

Appendices/Background Papers

EIA Attached Yes

1. Introduction/Background

A recent audit in February 2025 conducted by the Devon Audit Partnership has shown that not having a procurement strategy in place is a high risk to the council. Previously, Teignbridge had a collaborative Devon Partnership Procurement Strategy. However, this group has now disbanded. It is envisioned that Teignbridge will have a joint procurement strategy with South Hams and West Devon to reflect the procurement shared service with elements of the strategy changed to reflect the needs of each individual council. The reason for the delay to the strategy was 3-fold:

- The disbanding of the Devon Procurement Partnership
- The delay to the new Procurement Act 2023 regulations
- The delay to the release of the National Procurement Policy Statement

In April, members were briefed about the strategy and vision at a Task and Finish group. The final strategy includes elements of feedback from that meeting.

This procurement strategy is designed to align with The Procurement Act 2023, National Procurement Policy Statement (NPPS) and any Procurement Policy Notices (PPN's). It emphasizes increasing engagement with local suppliers and small and medium-sized enterprises (SMEs), recognising their vital role in driving economic growth, fostering innovation, and supporting community development. This strategy also aligns with Teignbridge's corporate strategy and provides an umbrella of governance in conjunction with Teignbridge's internal Contract Procedure Rules and The Procurement Act 2023.

The Council's vision for procurement over the term of this strategy is to demonstrate value for money through the effective procurement of goods, services and works on a whole life basis, whilst generating wider benefits for the local community and taking positive steps wherever possible to reduce the impact on the environment.

2. Objectives

This strategy sets out 4 objectives

- Objective 1: Promote Sustainability and Social Value
- Objective 2: Value for Money
- Objective 3: Boost Local and SME/VCSE Participation
- Objective 4: Enhance Transparency and Accountability

Procurement will also have a set of KPIs to report back to council on an annual basis.

At the end of the strategy there is an action plan establishing targets for the future.

The appendices of the strategy provides our current thresholds.

3. Implications, Risk Management and Climate Change Impact

3.1 Financial

There could be financial implications regarding the deeper implementation of social value. Presently, we ask questions to suppliers about social value, however, in the future, greater scrutiny of social value could mean that a winning bidder carries a higher price.

3.2 Legal

This strategy aligns with The Procurement Act 2023, along with Teignbridge's internal contract procedure rules which were updated in line with the new legislation.

3.3 Risks

- Failure to monitor key objectives
- Reputational risk if local spend figures are low
- We don't have the legal power to target local businesses for above threshold

3.4 Environmental/Climate Change Impact

The council is committed to addressing climate change and reducing the environmental impact of its procurement activities. By incorporating social value considerations into procurement decisions, we will benefit the wider community. Focus on reducing environmental impact, including scope 3 emissions reporting and supplier collaboration for sustainability.

4. Alternative Options

It is an important step in governance to agree a procurement strategy.

Procurement strategies can vary nationally, Teignbridge's has been drafted with reference to its strategic plan and the feedback from the task and finish group

5. Conclusion

It is recommended that the Executive adopts the implementation of the new Procurement Strategy as per Appendix I.

Purpose

This procurement strategy is designed to align with The Procurement Act 2023, National Procurement Policy Statement (NPPS) and any Procurement Policy Notices (PPN's). It emphasizes increasing engagement with local suppliers and small and medium-sized enterprises (SMEs), recognizing their vital role in driving economic growth, fostering innovation, and supporting community development. This aligns with our Corporate Strategy "[Strategies, policies and performance - The Council Strategy 2025 - 2030 - Teignbridge District Council](#)".

Overall, this strategy will provide an umbrella of governance with assistance from our own Contract Procedure Rules and The Procurement Act 2023

Our Vision for Procurement

The Council's vision for procurement over the term of this strategy is to demonstrate value for money through the effective procurement of goods, services and works on a whole life basis, whilst generating wider benefits for the local community and taking positive steps wherever possible to reduce the impact on the environment

Strategic Objectives

Objective 1: Promote Sustainability and Social Value:

The council is committed to addressing climate change and reducing the environmental impact of its procurement activities. By incorporating social value considerations into procurement decisions, we will benefit the wider community. Focus on reducing environmental impact, including scope 3 emissions reporting and supplier collaboration for sustainability.

How will we achieve this?

We will ensure that social value and/or sustainability questions are included in the quality aspect of the assessment for all procurements above £100k. Procurement will need to build a system of social value measurement to report quantitatively and qualitatively on social value.

How will we measure this?

Through a social value measurement tool built by procurement.

Objective 2: Value for Money

Value for money in our contracts is important in fulfilling the Council's commitment to residents and delivering public services efficiently. To make the best use of public funds we will need to balance effectiveness, efficiency and economy over the life cycle of a product, service or works to achieve the intended outcomes of the procurement. Value for money does not always mean the lowest cost. There are many aspects to achieving value for money through procurement. Consideration should be given to selecting a procurement model that is proportionate to the value and risk of individual contracts. We will aim to achieve the best value for money through competitive and transparent procurement processes.

How will we do this?

We will ensure that we use a price/quality analysis for all procurements above £30,000.

We will analyse the total contract award value and compare this to the budgeted amount to see what savings procurement has made.

We will ensure that officers are managing their contracts effectively.

We will aim to work collaboratively with other neighbouring authorities.

How will we measure this?

Table 1: Example report to demonstrate savings

Project 1	Budgeted Value	Contract Award Value	Total Savings
Project 2	Budgeted Value	Contract Award Value	Total Savings
Project 3	Budgeted Value	Contract Award Value	Total Savings
Project 4	Budgeted Value	Contract Award Value	Total Savings
Project 5	Budgeted Value	Contract Award Value	Total Savings

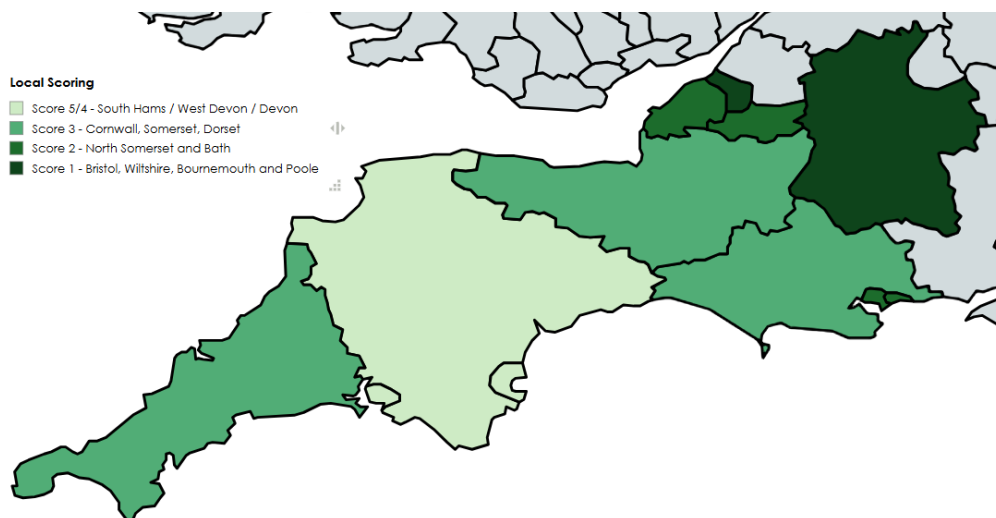
Objective 3: Boost Local and SME Participation

The council aims to promote local businesses and stimulate the local economy through its procurement activities. To achieve this objective, we will:

1. Ensure all suppliers, especially SMEs, are paid within 30 days to support their cash flow.
2. Increase the proportion of procurement spend directed to local suppliers and SMEs. This can be done primarily through our below threshold procurements as we will have more flexibility to restrict the procurement geographically.
3. Encourage local businesses to register on the council's supplier database and participate in bidding opportunities.
4. We will aim to simplify the procurement process for suppliers and reduce barriers that hinder SME participation in public contracts. This will be done through:
 - a. Running annual "meet the buyer" days
 - b. Ensuring that the procurement process is proportionate to the risk and value of the contract
 - c. Ensuring that there is no unnecessary paperwork that the suppliers need to complete

Fig.1 is an example scoring scale we will use in below threshold procurements.

Fig 1: Local Spend Scoring Example



How will we achieve this?

For every below threshold procurement at Teignbridge District Council, we will use this scoring scale as part of the quality assessment.

For anything we don't procure, for example, through 1 quote under £30k, a direct award or an exemption, employees should seek quotes from suppliers within the Teignbridge or Devon area.

If deciding to go through a procurement framework, officers should consider those frameworks that have a designated southwest lot.

Fig 1 shows an example scoring system, but this can be amended, for example, scoring the UK as 1 and districts within Devon receiving a higher score.

For those procurements under £100,000, officers should be encouraged to use the Supply Devon portal [SupplyDevon](#). This is a portal for gathering quotes from suppliers within Devon.

Running annual “Meet The Buyer” days

We will participate in annual “Meet The Buyer” days that the Devon-wide partnership organises. If for any reason, the Devon-wide group gets disbanded, we will run our own “Meet The Buyer” day on behalf of Teignbridge, South Hams and West Devon as a collective.

Ensuring the procurement process is proportionate to the risk and value of the contract

We will ensure that we do not use an unnecessarily complicated procurement process for projects by analysing the risk and value on a case-by-case basis. We will ensure that all suppliers understand the procurement process by creating tutorial videos and including written instructions within the tender packs.

Ensuring that there is no unnecessary paperwork that the suppliers need to complete

Suppliers only have to register on the Central Digital Platform when the procurement is above threshold. Therefore, we will not be asking suppliers to complete the registration process on the central digital platform. We will ensure we keep our procurement specific questionnaire and all quality questions succinct and relevant.

How will we measure this?

We will send a questionnaire to all suppliers who have tendered for opportunities to gather satisfaction data. We will also gather data through feedback surveys after every “Meet The Buyer” event

Please also see the appendices for current local spend figures.

Objective 4: Enhance Transparency and Accountability:

Ensure procurement activities are open and subject to public scrutiny in keeping with the Local Government Transparency Code 2015.

How will we achieve this?

We will achieve this through the following:

- Adding our contracts register to the Teignbridge website
- Ensuring we are submitting our transparency data (transactions over £500 on a quarterly basis) in keeping with the Local Government Transparency Code 2015.
- Ensuring we are completing notices on the Central Digital Platform for all procurements over £30,000
- Ensuring we are using our e-tendering portal for competitions.

How will we measure this:

We will report on the following data:

Table 2: Example of how we will report transparency and accountability

Number of times the transaction data has been published on time	
Number of authorised exemptions	
Number of notices published for every relevant procurement	
Number of relevant procurements ran through our e-tendering portal	
Number of purchases that haven't followed our internal contract procedure rules or exemption process	

KPIs

KPI	Measurement	Target	Deadline
Local Spend and SMEs	% of spend with SMEs and Devon suppliers	Increase the percentage of spend with local suppliers and SMEs by 5%	March 2027
Supplier Satisfaction	Qualitative measurement	Ensure that issues raised by suppliers are dealt with	Action ongoing
Payment Performance	% of invoices paid within 30 days	Ensure 100% of invoices are paid within 30 days	Actions ongoing
Number of non-compliant procurements	Number of non-compliant procurements	Ensure that 0 procurements are non-compliant	Action ongoing
Create a social value matrix	Create baseline data for social value	Creation of baseline data	December 2025

**these KPI's will be subject to change with approval from The Executive*

Conclusion

By implementing this strategy, we aim to foster a more inclusive and dynamic procurement environment that supports local economies, encourages SME participation, and delivers greater social value. Continuous monitoring and engagement with stakeholders will be essential to achieving these objectives.

Appendix A – Current Thresholds

Table 3: Teignbridge District Council Contract Procedure Rules. These are known as “below threshold”

£0 - £29,999 (incl. VAT)	Minimum of 1 written quotation e.g. via email demonstrating value for money. However, ideally you should seek 3 written quotations to fully demonstrate best value for money. Supply Devon can also be used as a tool to gather quotes https://www.applegate.co.uk/supply/devon Suppliers based in a TQ9, TQ11, TQ12, TQ13, TQ14, EX2, EX6 or EX7 postcode must be sought first. If no suppliers within these postcodes can fulfil the requirement, officers can then look to suppliers based in Devon. If there are no suppliers that can fulfil the requirement in Devon, then please seek national suppliers.
£30,000 - £99,999 (inc. VAT)	At least 3 like-for-like comparable quotes via a formal Request for Quotation (RFQ) procedure via the e-tendering system Section 7(c) – Contract Procedure Rules February 2025 (eTS) www.supplyingthesouthwest.org.uk or Supply Devon https://www.applegate.co.uk/supply/devon demonstrating best value for money. Suppliers based in a TQ9, TQ11, TQ12, TQ13, TQ14, EX2, EX6 or EX7 postcode must be sought first. If no suppliers within these postcodes can fulfil the requirement, officers can then look to suppliers based in Devon. If there are no suppliers that can fulfil the requirement in Devon, then please seek national suppliers. If an officer receives less than 3 quotes, then a waiver must be completed explaining why less than 3 quotes were received or sought
£100,000 (incl. VAT) – The Procurement Act Threshold	A formal tender via the eTS demonstrating best value for money awarding to the most advantageous tender
Over The Procurement Act Threshold	A formal tender via the eTS demonstrating best value for money awarding to the most advantageous tender

Table 4: Teignbridge District Council Local and SME spend data FY 24/25

Total Spend	£23,701,993.14
Total Spend with address data	£23,076,208.23
Total Devon Spend	£7,486,993.96 (32.4%)
Total Teignbridge Spend	£4,427,674.44 (19.18%)

Total data available on SMEs	£22,202,717.52
Total percentage SME spend	48.20%

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Appendix II - Action Plan

Objective	Action	Description	Timeline	Responsibility
Boost Local and SME Participation	Establish SME Spend Targets	Set and publish specific targets for procurement spend with SMEs. Set a target to increase the percentage of procurement spend with local suppliers and SMEs by 5% over the next two years.	By March 2027	Procurement Department
Boost Local and SME Participation	Review and Simplify Procurement Processes	Develop a bidder questionnaire that is sent to all bidders asking them about the procurement process and how we can make it easier for them. Report on these findings.	By 31 December 2025	Procurement Department
Boost Local and SME Participation Value for Money	Conduct Supplier Outreach Programs	Attend annual meet the buyer days.	Annually from October 2025	Procurement Department and Other Authorities.
Boost Local and SME/VCSE Participation	Implement Prompt Payment	Ensure all contracts include clauses for 30-day payment terms.	Immediate and ongoing	Finance Department
Promote Sustainability and Social Value	Integrate Social Value into Evaluation Criteria	Develop and apply metrics to assess the social impact of	Q4 2025	Procurement and Economy

		procurement decisions. Incorporate a mandatory 10% social value weighting in all procurements above £100,000		
Enhance Transparency and Accountability	Create baseline data	Please see how we will measure in objective 4	Q4 2025	Procurement and Finance and Audit

Equality Impact Assessment



Assessment Of: Procurement Strategy	
<input type="checkbox"/> Policy <input checked="" type="checkbox"/> Strategy <input type="checkbox"/> Function <input type="checkbox"/> Service <input type="checkbox"/> Other:	<input type="checkbox"/> New <input type="checkbox"/> Already exists / review <input type="checkbox"/> Changing
Directorate: Corporate	Assessment carried out by: Rosanna Wilson
Service Area: Procurement	Job Role: Procurement Officer
Version / Date of Sign Off by Director:	

Step 1: What do we want to do?

This assessment should be started at the beginning of the process by someone with a good knowledge of the proposal and service area, and sufficient influence over the proposal. It is good practice to take a team approach to completing the equality impact assessment. Please contact the Policy Officer early for advice.

1.1 What are the aims and objectives/purpose of this proposal?

Briefly explain the purpose of the proposal and why it is needed. Describe who it is aimed at and the intended aims / outcomes. Where known also summarise the key actions you plan to undertake. Please use plain English, avoiding jargon and acronyms. Equality Impact Assessments are viewed by a wide range of people including decision-makers and the wider public.

We aim to implement a new procurement strategy across the organisation and this will affect the Teignbridge workforce in terms of how they run procurements.

1.2 Who will the proposal have the potential to affect?

<input type="checkbox"/> Service users	<input checked="" type="checkbox"/> The wider community	<input checked="" type="checkbox"/> Teignbridge workforce
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1.3 Will the proposal have an equality impact?

Could the proposal affect access levels of representation or participation in a service, or does it have the potential to change e.g. quality of life: health, education, or standard of living etc.?

If 'No' explain why you are sure there will be no equality impact, then skip steps 2-4 and request review by your manager.

If 'Yes' complete the rest of this assessment.

<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No	[please select]
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By having extra scrutiny around social value this should aid SMEs and local businesses to do business with Teignbridge

Step 2: What information do we have?

2.1 What data or evidence is there which tells us who is, or could be affected?

Please use this section to demonstrate an understanding of who could be affected by the proposal. Include general population data where appropriate, and information about people who will be affected with particular reference to protected and other relevant characteristics (listed in 2.2).

Use one row for each evidence source and say which characteristic(s) it relates to. You can include a mix of qualitative and quantitative data - from national research, local data or previous consultations and engagement activities.

Outline whether there are any over or under representation of equality groups within your service - don't forget to benchmark to local population where appropriate.

For workforce / management of change proposals you will need to look at the diversity of the affected team(s) using available evidence such as the employee profile data. Identify any under/over-representation for age; disability; gender reassignment; marriage and civil partnership; pregnancy and maternity; race; religion or belief; sex; and sexual orientation. Please see: [Equality Act 2010 \(legislation.gov.uk\)](https://legislation.gov.uk).

Data / Evidence Source <i>[Include a reference where known]</i>	Summary of what this tells us
Additional comments:	

2.2 Do you currently monitor relevant activity by the following protected characteristics?

<input type="checkbox"/> Age	<input type="checkbox"/> Disability	<input type="checkbox"/> Gender Reassignment
<input type="checkbox"/> Marriage and Civil Partnership	<input type="checkbox"/> Pregnancy/Maternity	<input type="checkbox"/> Race
<input type="checkbox"/> Religion or Belief	<input type="checkbox"/> Sex	<input type="checkbox"/> Sexual Orientation

2.3 Are there any gaps in the evidence base?

Where there are gaps in the evidence, or you don't have enough information about some equality groups, include an equality action to find out in section 4.2 below. This doesn't mean that you can't complete the assessment without the information, but you need to follow up the action and if necessary, review the assessment later. If you are unable to fill in the gaps please state this clearly with a justification.

For workforce related proposals all relevant information on characteristics may need to be sought from HR (e.g. pregnancy/maternity). For smaller teams diversity data may be redacted. A high proportion of not known/not disclosed may require action to address and identify the information needed.

--

2.4 How have you involved communities and groups that could be affected?

You will nearly always need to involve and consult with internal and external stakeholders during your assessment. The extent of the engagement will depend on the nature of the proposal or change. This

should usually include individuals and groups representing different relevant protected characteristics. Please include details of any completed engagement and consultation and how representative this has been of Teignbridge's diverse communities.

Include the main findings of any engagement and consultation in Section 2.1 above.

If you are managing a workforce change process or restructure please refer to HR for advice on how to consult and engage with employees. Relevant stakeholders for engagement about workforce changes may include e.g. staff-led groups, trades unions as well as affected staff.

2.5 How will engagement with stakeholders continue?

Explain how you will continue to engage with stakeholders throughout the course of planning and delivery. Please describe where more engagement and consultation is required and set out how you intend to undertake it. Include any targeted work to seek the views of under-represented groups. If you do not intend to undertake it, please set out your justification. You can ask the Consultation Officer for help in targeting particular groups.

Through annual meet the buyer days with suppliers

Step 3: Who might the proposal impact?

Analysis of impacts must be rigorous. Please demonstrate your analysis of any impacts of the proposal in this section, referring to evidence you have gathered above and the characteristics protected by the Equality Act 2010. Also include details of existing issues for particular groups that you are aware of and are seeking to address or mitigate through this proposal.

3.1 Does the proposal have any potentially adverse impacts on people on the basis of their protected or other relevant characteristics?

Consider sub-categories (different kinds of disability, ethnic background etc.) and how people with combined characteristics (e.g. young women) might have particular needs or experience particular kinds of disadvantage.

Where mitigations indicate a follow-on action, include this in the 'Action Plan' Section 4.2 below.

GENERAL COMMENTS (highlight any potential issues that might impact all or many groups)	
PROTECTED CHARACTERISTICS	
Age: Young People	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Age: Older People	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Disability	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Sex	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	

Sexual orientation	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Pregnancy / Maternity	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Gender reassignment	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Race	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Religion or Belief	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Marriage & civil partnership	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	

OTHER RELEVANT CHARACTERISTICS

Socio-Economic (deprivation)	Does your analysis indicate a disproportionate impact? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Neutral <input type="checkbox"/>
Potential impacts:	
Mitigations:	
Other group(s) <i>Please add additional rows below to detail the impact for other relevant groups as appropriate e.g. Asylums and Refugees; Rural/Urban Communities, Homelessness, Digital Exclusion, Access To Transport</i>	
Potential impacts:	
Mitigations:	

3.2 Does the proposal create any benefits for people on the basis of their protected or other relevant characteristics?

Outline any potential benefits of the proposal and how they can be maximised. Identify how the proposal will support our Public Sector Equality Duty to:

- ✓ Eliminate unlawful discrimination for a protected group

- ✓ Advance equality of opportunity between people who share a protected characteristic and those who don't
- ✓ Foster good relations between people who share a protected characteristic and those who don't

Step 4: Impact

4.1 How has the equality impact assessment informed or changed the proposal?

What are the main conclusions of this assessment? Use this section to provide an overview of your findings. This content should be used as a summary in reports, where this full assessment is included as an appendix.

If you have identified any significant negative impacts which cannot be mitigated, provide a justification showing how the proposal is proportionate, necessary and appropriate despite this.

Summary of significant negative impacts and how they can be mitigated or justified:
Summary of positive impacts / opportunities to promote the Public Sector Equality Duty:
Opportunities for local businesses and SMEs

4.2 Action Plan

Use this section to set out any actions you have identified to improve data, mitigate issues, or maximise opportunities etc. If an action is to meet the needs of a particular protected group please specify this.

Improvement / action required	Responsible Officer	Timescale
Supplier surveys	Rosanna Wilson	ASAP

4.3 How will the impact of your proposal and actions be measured?

How will you know if have been successful? Once the activity has been implemented this equality impact assessment should be periodically reviewed to make sure your changes have been effective and your approach is still appropriate. Include the timescale for review in your action plan above.

We will know we have been successful if we see an increase in local spend percentages and SME spend

4.4 Is there an opportunity to promote positive attitudes and good relations between different groups and communities?

Step 5: Review & Sign-Off

EIAs should only be marked as reviewed when they provide sufficient information for decision-makers on the equalities impact of the proposal. Please seek review and feedback from management before requesting it to be signed off. All working drafts of EIAs and final signed-off EIAs should be saved in G:\GLOBAL\EIA. Once signed-off please add the details to the 'EIA Register' of all council EIAs saved in the same directory.

Reviewed by Service Manager: Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Instead was reviewed by:	Strategic Leadership Team Sign-Off:
Date: 29.05.2025	Date:

Version 3 – August 2024